Independent Auditor's Report and Financial Statements

For the Year Ended December 31, 2023

City Officials December 31, 2023

Mayor:

Harry Buck

Governing Board:

Barb Fish

Kevin Lawrence

David Kull

Tim Jorgenson

Colin Steen

Bruce Johnson

Finance Officer:

Christina Smith

City Administrator:

Bryan Read

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Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the City Council City of Brandon Minnehaha County, South Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Brandon, South Dakota, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated August 12, 2024.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Brandon's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Brandon's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Brandon's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Brandon's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record, and its distribution is not limited.

Elk Point, South Dakota

August 12, 2024



Independent Auditor's Report on Compliance for each Major Program and on Internal Control over Compliance Required by the Uniform Guidance

To the City Council City of Brandon Minnehaha County, South Dakota

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the City of Brandon, South Dakota, compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2023. The City's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Prior and Current Audit Findings and Questioned Costs.

In our opinion, the City of Brandon complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to City's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of City's internal control over compliance relevant to the audit in order to design
 audit procedures that are appropriate in the circumstances and to test and report on internal control over
 compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on
 the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purposes. As required by South Dakota Codified Law 4-11-11, this report and our report on compliance for each major federal program are matters of public record and their distribution is not limited.

Elk Point, South Dakota

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August 12, 2024

Schedule of Prior and Current Audit Findings and Questioned Costs For the Year Ended December 31, 2023

Schedule of Prior Audit Findings

The prior audit report contained no written audit comments.

Schedule of Current Audit Findings

Section I - Summary of Independent Auditor's Results							
Financial Statements:							
Type of auditor's report issued:		Unmo	dified				
Internal control over financial re	eporting:						
Material weakness(es) id	entified:		Yes	Х	_No		
Significant deficiencies ic considered to be materia			Yes	Х	_None reported		
Noncompliance material to fina	incial statements noted?		Yes	Х	_No		
Federal Awards:							
Internal control over major prog	grams:						
Material weakness(es) id	entified?		Yes	Х	_No		
Significant deficiencies ic	dentified		Yes	Х	_None reported		
Type of auditor's report issued oppograms:	on compliance for major	Unmo	dified				
Any audit findings disclosed that reported in accordance with 2 C			Yes	Х	_No		
Identification of Major Program	s:						
<u>CFDA Number(s)</u> 21.027	Name of Coronavirus State and I		eral Progra				
66.468	Capitalization Grants fo			•			
Dollar threshold used to disting and type B programs:	uish between type A	\$	750,000				
Auditee qualified as low-risk au	ıditee?		Yes	Х	_No		

Schedule of Prior and Current Audit Findings and Questioned Costs For the Year Ended December 31, 2023 (Continued)

Section II - Financial Statement Findings

There are no findings which are required to be reported in accordance with Government Auditing Standards.

Section III - Federal Award Findings and Questioned Costs

There are no findings or questioned costs relating to federal award programs which are required to be reported in acccordance with 2 CFR 200.516(a).



Independent Auditor's Report

City Council City of Brandon Brandon, South Dakota

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Brandon, South Dakota, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Brandon, South Dakota as of December 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to the financial audits contained in *Government Auditing Standards* (Government Auditing Standards), issued by the Comptroller General of The United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Brandon and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Brandon, South Dakota's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purposes of expressing an opinion on the effectiveness of the City of Brandon, South Dakota's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting
 estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Brandon, South Dakota's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal-control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), Budgetary Comparison Schedules, the Schedule of the City Proportionate Share of the Net Pension Liability (Asset), and Schedule of the City's Contributions listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Schedule of Expenditures of Federal Awards, which is required by *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the Combining Nonmajor Fund Financial Statements as listed in the Table of Contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management was derived from and related directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 12, 2024 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Elk Point, South Dakota August 12, 2024

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Management Discussion and Analysis (MD&A)
December 31, 2023

Management's Discussion and Analysis

This section of the City of Brandon's annual financial report presents our discussion and analysis of the City of Brandon financial performance during the fiscal year ending December 31, 2023. Please read it in conjunction with the City of Brandon financial statements, which follow this section.

Financial Highlights

During the year, the City of Brandon's net position increased by \$9,964,685 leaving an ending net position of \$83,145,299, a 13.62% increase from prior year.

Overview of the Financial Statements

This annual report consists of three parts – management's discussion and analysis (this section), the basic financial statements, including related notes, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the City:

- 1. The first two statements are government-wide financial statements that provide both long-term and short-term information about the overall financial status of the City of Brandon.
- 2. The remaining statements are fund financial statements that focus on individual parts of City government, reporting the City's operations in more detail than the government-wide statements.
 - A. The governmental fund statements tell how general government services like public safety were financed in the short-term as well as what remains for future spending.
 - B. Proprietary fund statements offer short- and long-term financial information about the activities that the City operates like businesses. The City has four proprietary funds the Water Fund, the Sewer Fund, the Golf Course Fund and the Electrical Fund.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. In addition to the required elements, we have included a section with combining statements that provide details about our non-major governmental funds, each of which are added together and presented in a single column in the basic financial statements.

Figure A-1 summarizes the major features of the City of Brandon's financial statements, including the portion of the City government they cover and the types of information they contain. The remainder of the overview section of the management's discussion and analysis explains the structure and contents of each of the statements.

Management Discussion and Analysis (MD&A)
December 31, 2023

Figure A-1

Major Features of the City of Brandon's Government-wide and Fund Financial Statements								
		Fund Statements						
	Government Wide Statements	Governmental Funds	Proprietary Funds					
Scope	Entire City government (except fiduciary funds)	The activities of the City that are not proprietary or fiduciary, such as finance office, police, fire and parks.	Activities the City operates similar to private businesses, the water, sewer and electric systems and the golf course.					
Required Financial Statements	Statement of Net PositionStatement of Activities	 Balance Sheet Statement of Revenues, Expenditures and Changes in Fund Balances 	 Statement of Net Position Statement of Revenues, Expenses and Changes in Net Position Statement of Cash Flows 					
Accounting Basis and Measurement Focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus					
Type of Asset/Liability Information	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter no capital assets included	All assets and liabilities, both financial and capital, and short-term and long-term					
Type of Inflow/Outflow Information	All revenues and expenses during year, regardless of when cash is received or paid.	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during year, regardless of when cash is received or paid					

Management Discussion and Analysis (MD&A) December 31, 2023

Government-Wide Statements

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City of Brandon's net position and how they have changed. Net position – the difference between the City of Brandon's assets and liabilities – is one way to measure the City of Brandon's financial health or position.

- 1. Increases or decreases in the City of Brandon's net position are an indicator of whether its financial health is improving or deteriorating, respectively.
- 2. To assess the overall health of the City you need to consider additional non-financial factors such as changes in the City of Brandon's property tax base and changes in the sales tax revenue base.

The government-wide financial statements of the City are reported in two categories:

- 1. Governmental Activities -- This category includes most of the City of Brandon's basic services, such as police, fire, public works, parks department and general administration. Property taxes, sales taxes, charges for services, state and federal grants finance most of these activities.
- 2. Business-type Activities -- The City charges a fee to customers to help cover the costs of certain services it provides. The City of Brandon's water, sewer, golf course and electrical accounts are included here.

Fund Financial Statements

The fund financial statements provide more detailed information about the City of Brandon's most significant funds – not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

- 1. State Law requires some of the funds.
- 2. The City Council establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

Management Discussion and Analysis (MD&A) December 31, 2023

The City has two kinds of funds:

- 1. Governmental Funds Most of the City of Brandon's basic services are included in the governmental funds, which focus on (1) how cash and other financial assets that can readily converted to cash flow in and out and (2) the balances left at the year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City of Brandon's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds statements, or on the subsequent page, that explains the relationship (or differences) between them.
- 2. Proprietary Funds Services for which the City charges customers a fee is generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both short- and long-term financial information. The City of Brandon's enterprise funds (one type of proprietary fund) are the same as its business-type activities, but provide more detail and additional information, such as cash flows.

Management Discussion and Analysis (MD&A) December 31, 2023

Financial Analysis of the City as a Whole

Table A-1 City of Brandon Statement of Net Position

							Percentage
	Government	tal Activities	Business-Ty	pe Activities	То	Change	
	2022	2023	2022	2023	2022	2023	2022-2023
Current and Other Assets	\$ 11,786,007	\$ 13,576,266	\$ 24,216,612	\$ 21,362,931	\$ 36,002,619	\$ 34,939,197	-2.95%
Capital Assets (Net of Depreciation)	41,893,170	43,615,168	49,318,302	62,785,367	91,211,472	106,400,535	16.65%
Total Assets	53,679,177	57,191,434	73,534,914	84,148,298	127,214,091	141,339,732	11.10%
Pension Related Deferred Outflows	757,406	721,068	223,192	212,659	980,598	933,727	-4.78%
Total Deferred Outflows or Resources	757,406	721,068	223,192	212,659	980,598	933,727	-4.78%
Long-Term Liabilities Outstanding	22,617,033	26,008,327	29,617,682	29,371,369	52,234,715	55,379,696	6.02%
Other Liabilities	524,963	646,267	1,618,371	2,432,921	2,143,334	3,079,188	43.66%
Total Liabilities	23,141,996	26,654,594	31,236,053	31,804,290	54,378,049	58,458,884	7.50%
Pension Related Deferred Inflows	490,408	478,502	145,618	142,019	636,026	620,521	-2.44%
Total Deferred Inflows of Resources	490,408	478,502	145,618	142,019	636,026	620,521	-2.44%
Net Investment in Capital Assets	19,537,238	18,030,382	19,820,404	33,586,782	39,357,642	51,617,164	31.15%
Restricted	2,429,381	3,190,284	614,591	628,193	3,043,972	3,818,477	25.44%
Unrestricted	8,837,560	9,558,740	21,941,440	18,199,673	30,779,000	27,758,413	-9.81%
Total Net Position	30,804,179	30,779,406	42,376,435	52,414,648	73,180,614	83,194,054	13.68%
Beginning Net Position	33,327,294	30,804,179	32,917,070	42,376,435	66,244,364	73,180,614	10.47%
Increase (Decrease) in Net Position	\$ (2,523,115)	\$ (24,773)	\$ 9,459,365	\$ 10,038,213	\$ 6,936,250	\$ 10,013,440	44.36%
Percentage of Increase (Decrease)							
in Net Position	-7.57%	-0.08%	28.74%	23.69%	10.47%	13.68%	

This section explains the differences between the current and prior years' assets, liabilities, and changes in net position.

The Statement of Net position reports all financial and capital resources. The statement presents the assets and liabilities in order of relative liquidity. The liabilities with average maturities greater than one year are reported in two components – the amount due within one year and the amount due in more than one year. The long-term liabilities of the City, consisting of compensated absences payable, sales tax revenue bonds payable, water and revenue bonds payable, and special assessment bonds with governmental commitment have been reported in this manner on the Statement of Net position. The difference between the City of Brandon's assets and liabilities is its net position.

Management Discussion and Analysis (MD&A) December 31, 2023

Changes in Net Position

The City of Brandon's total revenues (excluding special items) totaled \$28,188,820. This was approximately a 22.8% increase from prior year. Approximately 35% of the City's revenue comes from charges for services, with another 33% from property and other taxes. (See Table A-2).

Table A-2 City of Brandon Sources of Revenues Fiscal Year 2022-2023

Charges For Services	\$ 9,812,493	34.81%
Taxes	9,275,790	32.91%
Operating Grants & Contributions	6,585,471	23.36%
Capital Grants and Contributions	1,408,988	5.00%
Unrestricted Investment Earnings	630,879	2.24%
Other General Revenues	246,342	0.87%
State Sources	228,712	0.81%
Total Revenue	\$ 28,188,675	100.00%

Total cost of all programs and services increased by approximately 13.8%. The city's expenses totaled \$18,224,135. The City's expenses cover a range of services. (See Table A-3).

Table A-3
City of Brandon
Statement of Expenditures
Fiscal Year 2022-2023

General government	\$	1,342,774	7.39%
Public safety	Ψ	3,061,732	16.85%
•		, ,	
Public works		4,163,217	22.91%
Health and welfare		3,926	0.02%
Culture and recreation		1,365,995	7.52%
Conservation and development		231,688	1.27%
Interest on long-term debt		738,629	4.06%
Water		2,685,078	14.77%
Electric		265,909	1.46%
Sewer		2,873,972	15.81%
Golf course		1,442,315	7.94%
	•		
Total Expenditures	\$	18,175,235	100.00%

Management Discussion and Analysis (MD&A) December 31, 2023

Governmental and Business-Type Activities

Table A-4 and the narrative that follows consider the operations of the governmental activities and the business-type activities of the City.

Table A-4 Changes in Net Position

	Governme	nt Activities	Business-type Activities		ctivities Total		
	2022	2023	2022	2023	2022	2023	Change
Revenues							
Program Revenues							
Charge for Services	\$ 854,754	\$ 702,489	\$ 7,424,705	\$ 9,110,004	\$ 8,279,459	\$ 9,812,493	18.52%
Operating Grants/Contributions	611,893	650,587	3,766,715	5,934,884	4,378,608	6,585,471	50.40%
Capital Grants and Contributions	1,503,564	1,408,988			1,503,564	1,408,988	-6.29%
General Revenues							
Taxes	8,472,211	9,275,790			8,472,211	9,275,790	9.48%
Revenue State Sources	212,187	228,712			212,187	228,712	7.79%
Other general revenues	77,155	246,064	1,250	278	78,405	246,342	214.19%
Unrestricted Investment Earnings	5,420	183,803	24,874	447,076	30,294	630,879	1982.52%
	11,737,184	12,696,433	11,217,544	15,492,242	22,954,728	28,188,675	22.80%
Expenses							
General government	1,416,134	1,342,774			1,416,134	1,342,774	-5.18%
Public safety	2,364,325	3,061,732			2,364,325	3,061,732	29.50%
Public works	3,220,593	4,163,217			3,220,593	4,163,217	29.27%
Health and welfare	6,255	3,926			6,255	3,926	-37.23%
Culture and recreation	1,352,556	1,365,995			1,352,556	1,365,995	0.99%
Conservation and development	106,891	231,688			106,891	231,688	116.75%
Interest on long-term debt	382,735	738,629			382,735	738,629	92.99%
Water			3,016,200	2,685,078	3,016,200	2,685,078	-10.98%
Electric			264,855	265,909	264,855	265,909	0.40%
Sewer			2,560,658	2,873,972	2,560,658	2,873,972	12.24%
Golf course			1,327,276	1,442,315	1,327,276	1,442,315	8.67%
	8,849,489	10,907,961	7,168,989	7,267,274	16,018,478	18,175,235	13.46%
Excess (Deficiency)							
Before Transfers	2,887,695	1,788,472	4,048,555	8,224,968	6,936,250	10,013,440	44.36%
Transfers	(5,410,810)	(1,813,245)	5,410,810	1,813,245			0.00%
Increase (Decrease) in							
Net Position	(2,523,115)	(24,773)	9,459,365	10,038,213	6,936,250	10,013,440	44.36%
Beginning Net Position	33,327,294	30,804,179	32,917,070	42,376,435	66,244,364	73,180,614	10.47%
Ending Net Position	\$ 30,804,179	\$ 30,779,406	\$ 42,376,435	\$ 52,414,648	\$ 73,180,614	\$ 83,194,054	13.68%

Management Discussion and Analysis (MD&A)
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Governmental Activities

Increase in the governmental expenses was approximately 19%, mainly due to increases in public safety, public works, and interest on long-term debt. The increase in the governmental revenues was approximately 8%, mainly due to increases in general revenues. Net position of the governmental activities decreased by \$73,528.

Business-Type Activities

Business-type activities expenses increased approximately 1% while business-type revenues increased by approximately 28% mainly due to increases in charges for services, operating grants and contributions and unrestricted investment earnings. Net position of the City's business-type activities increased approximately by \$10 million.

Financial Analysis of the City's Funds

The financial analysis of the City of Brandon funds mirror those highlighted in the analysis of governmental and business-type activities presented above. The City maintains twelve governmental funds – General Fund; Brandon Revolving Loan Fund; 3rd Cent Sales Tax; 2006 TIF #2(BID) Special Revenue Fund; Surface Transportation Program Fund; Street Maintenance Fund; Stormwater Fund; TIF #2 Convention Center Debt Service; TIF #4 and TIF #5 Debt Service Funds; Core Area – Phase 2A Project; Core Area – Phase 2b Project; and Rushmore Area – Phase 2 Project Fund. The City has four business type funds - Water; Sewer; Golf Course and Electric.

Overall, the governmental funds have a 9.9 million dollar increase in fund balance over the last year. Due to an increase in business-type revenues.

General Fund Budgetary Highlights

Over the course of the year, the City Council revised the City budget. This amendment was for contingency transfers and supplemental appropriations approved for unanticipated, yet necessary, expenses to provide for items necessary for health and welfare of its citizens and to improve the Brandon Community.

Capital Asset Administration

By the end of 2023, the City had invested \$106,351,635 (net of depreciation) in a broad range of capital assets, including, land, construction in progress, buildings, various machinery and equipment, and intangible lease assets. (See Table A-5). This amount represents a net increase (including additions and deductions) of \$15,140,163.

Management Discussion and Analysis (MD&A) December 31, 2023

Table A-5
Capital Assets
(Net of Depreciation)

	Governmen	tal Activities	Business-Ty	pe Activities	Total Dollar	Total %
	2022	2023			Change	Change
Land	\$ 2,715,158	\$ 2,765,908	\$ 2,613,225	\$ 2,619,179	\$ 56,704	0.37%
Construction in progress	5,101,724	5,272,887	10,511,321	22,977,705	12,637,547	83.20%
Buildings & Improvements	32,431,722	33,704,434	34,894,059	35,921,607	2,300,260	15.14%
Machinery & Equipment	1,644,566	1,871,939	1,223,445	1,228,750	232,678	1.53%
Intangible Lease Assets			76,252	38,126	(38,126)	-0.25%
Total Capital Assets	\$ 41,893,170	\$ 43,615,168	\$ 49,318,302	\$ 62,785,367	\$ 15,189,063	100.00%

This year's capital asset purchases of \$19,738,381 included new Vbox sanders, new pickups, new mowers, a new tractor, improvements to the RC Track, Improvements to Aspen Park Field A, and progress on multiple projects.

Long-Term Debt

Governmental Activities

At the end of the year, the City has \$55,379,696 in general long-term obligations. This is a total dollar change of \$3,144,981. See individual balances as shown on Table A-6 below.

Table A-6
Outstanding Debt and Obligations

2023

2022

Total Dollar

Change

Total %

Change

Revenue Bonds	\$20,736,471	\$ 24,029,176	\$ 3,292,705	15.88%
Plus: Unamortized Premiums	1,172,695	1,400,260	227,565	19.41%
Bank Notes Payable	446,766	155,350	(291,416)	-65.23%
Accrued Compensated Absences -				
Governmental Funds	261,101	423,541	162,440	62.21%
Total Outstanding Debt	\$22,617,033	\$ 26,008,327	\$ 3,391,294	14.99%
			Total Dollar	Total %
Business-Type Activities	2022	2023	Change	Change
Revenue Bonds	\$20,575,782	\$ 20,124,356	\$ (451,426)	-2.19%
Plus: Unamortized Premiums	1,253,014	1,211,247	(41,767)	-3.33%
State Revolving Loans	7,281,669	7,597,692	316,023	4.34%
Bank Notes Payable	13,174		(13,174)	-100.00%
Intangible Leases	335,391	208,732	(126,659)	-37.76%
Pension Liability	3,180	3,108	(72)	-2.26%
Accrued Compensated Absences -				
Governmental Funds	155,472	226,234	70,762	45.51%
Total Outstanding Debt	\$29,617,682	\$ 29,371,369	\$ (246,313)	-0.83%

Management Discussion and Analysis (MD&A)
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Economic Factors and Next Year's Budgets and Rates

The City of Brandon has adopted a General Fund budget for the 2024 fiscal year which has an increase of 5% in expenditures compared to 2023 budget for a total of \$12,587,585.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City of Brandon's finances and to demonstrate the City of Brandon's accountability for the money it receives. If you have questions about this report or need additional information, contact the City of Brandon's Finance Office, PO Box 95-304 S Main Ave, Brandon, SD 57005. City Hall phone number is 605-582-6515.

Statement of Net Position December 31, 2023

	Primary Government					
	Governmental	Business-Type				
	Activities	Activities	Total			
Assets:						
Cash and cash equivalents	\$ 11,015,945	\$ 19,183,825	\$ 30,199,770			
Investments	794,592	789,437	1,584,029			
Taxes receivable	38,689	· 	38,689			
Special assessments receivable	881,597		881,597			
Accounts receivable, net	173,150	767,467	940,617			
Inventories	47,583	58,437	106,020			
Other assets	1,685	3,104	4,789			
Restricted assets:						
Cash		550,831	550,831			
Investments	442,050		442,050			
Net pension asset	5,258	9,830	15,088			
Notes receivable	175,717		175,717			
Capital assets:						
Land and construction in process	8,038,795	25,596,884	33,635,679			
Other capital assets, net of depreciation	35,576,373	37,188,483	72,764,856			
Total Assets	57,191,434	84,148,298	141,339,732			
Deferred Outflows of Resources:						
Pension related deferred outflows	721,068	212,659	933,727			
Liabilities:						
Accounts payable and other curent liabilities	168,505	1,818,569	1,987,074			
Other current liabilities	334,490	451,412	785,902			
Unearned revenue	143,272	162,940	306,212			
Noncurrent liabilities:						
Due within one year	1,645,368	903,742	2,549,110			
Due in more than one year	24,362,959	28,467,627	52,830,586			
Total Liabilities	26,654,594	31,804,290	58,458,884			
Deferred Inflows of Resources:						
Pension related deferred inflows	478,502	142,019	620,521			
Net Position:						
Net investment in capital assets	18,030,382	33,586,782	51,617,164			
Restricted for:						
Debt services	1,179,198	550,831	1,730,029			
Capital improvements	1,763,262		1,763,262			
SDRS pension purposes	247,824	77,362	325,186			
Unrestricted	9,558,740	18,199,673	27,758,413			
Total Net Position	\$ 30,779,406	\$ 52,414,648	\$ 83,194,054			

Statement of Activities For the Year Ended December 31, 2023

		Program	Revenues			(Expense) Reven		
		Operating		Capital	Primary Government			
		Charges for	Grants and	Grants and	Governmental	Business-Type		
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total	
Primary Government:								
Governmental Activities:								
General government	\$ 1,342,774	\$ 285,076	\$	\$	\$ (1,057,698)	\$	\$ (1,057,698)	
Public safety	3,061,732	3,719			(3,058,013)		(3,058,013)	
Public works	4,163,217	218,074	650,587	1,354,738	(1,939,818)		(1,939,818)	
Health and welfare	3,926				(3,926)		(3,926)	
Culture and recreation	1,365,995	195,620		54,250	(1,116,125)		(1,116,125)	
Conservation and development	231,688				(231,688)		(231,688)	
Interest on long-term debt	738,629				(738,629)		(738,629)	
Total Governmental Activities	10,907,961	702,489	650,587	1,408,988	(8,145,897)		(8,145,897)	
Business-type Activities:								
Water	2,685,078	3,726,596	5,934,884			6,976,402	6,976,402	
Electric	265,909	301,501				35,592	35,592	
Sewer	2,873,972	3,482,968				608,996	608,996	
Golf Course	1,442,315	1,598,939				156,624	156,624	
Total Business-Type Activities	7,267,274	9,110,004	5,934,884			7,777,614	7,777,614	
Total Primary Government	\$ 18,175,235	\$ 9,812,493	\$ 6,585,471	\$ 1,408,988	(8,145,897)	7,777,614	(368,283)	
	C	General Revenues Taxes:	s:					
		Property tax			3,585,136		3,585,136	
		Sales tax			5,690,654		5,690,654	
		State shared rev	venues .		228,712		228,712	
		Unrestricted inv	estment earnings	1	183,803	447,076	630,879	
		Miscellaneous re	evenue		246,064	278	246,342	
		Transfers			(1,813,245)	1,813,245		
		Total General	l Revenues and Tr	ansfers	8,121,124	2,260,599	10,381,723	
		Change in N	let position		(24,773)	10,038,213	10,013,440	
	r	Net Position-Begi	nning of Year		30,804,179	42,376,435	73,180,614	
	r	Net Position-End	of Year		\$ 30,779,406	\$ 52,414,648	\$ 83,194,054	

Balance Sheet – Governmental Funds December 31, 2023

	General Fund	Ma	Street aintenance Fund	R	ital Project ushmore Phase 2 Loan Fund	Go	Other vernmental Funds	Go	Total vernmental Funds
Assets:									
Cash and cash equivalents	\$ 9,052,981	\$	3,435	\$	304,610	\$	1,654,919	\$	11,015,945
Investments-certificates of deposit	619,567						175,025		794,592
Taxes receivable:									
Delinquent	38,689								38,689
Accounts receivable	55,793						3,200		58,993
Special assessments receivable									
Current			865,086						865,086
Delinquent			11,706				4,805		16,511
Due from state government							2,904		2,904
Due from federal governments	111,253								111,253
Supply inventory	47,583								47,583
Prepaid expense	1,685								1,685
Restricted investments and deposits Note receivable	442,050						 175 717		442,050 175 717
Note receivable		- —		_	<u></u>	_	175,717	_	175,717
Total Assets	\$ 10,369,601	\$	880,227	\$	304,610	\$	2,016,570	\$	13,571,008
Liabilities and Fund Balances:									
Accounts payable	\$ 48,054	\$		\$	919	\$	14,756	\$	63,729
Accrued wages and benefits payable	104,776								104,776
Unearned revenue	143,272								143,272
Total Liabilities	296,102	_			919		14,756		311,777
Deferred Inflows of Resources:									
Property taxes	38,689								38,689
Special Assessments			876,792				4,805		881,597
Total Deferred Inflows of Resources	38,689		876,792				4,805		920,286
Fund Balances:		_							
Nonspendable									
Inventory, prepaid expense, note receivable	49,268						175,717		224,985
Restricted	43,200						173,717		224,303
Debt Service	442,050						737,148		1,179,198
Capital improvements					303,691		577,974		881,665
Committed					220,001		511,517		552,505
Street maintenance			3,435				506,170		509,605
Unassigned	9,543,492								9,543,492
Total Fund Balances	10,034,810		3,435		303,691		1,997,009		12,338,945
	· · · · · ·		· · · · · ·						<u> </u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 10,369,601	\$	880,227	\$	304,610	\$	2,016,570	\$	13,571,008
or nesources and rund balances	\$ 10,505,001	_ _	000,227	ب	304,010	ب	2,010,370	<u>ې</u>	13,3/1,000

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position December 31, 2023

Total Fund Balances - Government Funds		\$ 12,338,945
Amounts reported for governmental activities in the statement of net position are different because:		
Net pension asset reported in governmental activities is not an available resourse and therefore is not reported in the funds.		5,258
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		43,615,168
Pension related deferred outflows are components of pension liability (asset) and therefore are not reported in the funds.		721,068
Long-term liabilities, including bonds payable and accrued leave payable are not due and payable in the current period and therefore are not reported in the funds.		
Accrued Leave	(423,541)	
Bank Notes Revenue Bonds	(155,350) (25,429,436)	(26,008,327)
Assets such as taxes receivable (deliquent) are not available to pay for current period expenditures and therefore are not deferred in the funds.		38.689
for current period expenditures and therefore are not deferred in the funds.		38,689
for current period expenditures and therefore are not deferred in		38,689 (334,490)
for current period expenditures and therefore are not deferred in the funds. Accrued interest payable is not accounted for in the modified accrual basis of accounting, but is accounted for in the statement of		
for current period expenditures and therefore are not deferred in the funds. Accrued interest payable is not accounted for in the modified accrual basis of accounting, but is accounted for in the statement of net position Special assessments receivable reported in governmental activities		(334,490)

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds For the Year Ended December 31, 2023

	General Fund	Street Maintenance Fund	Capital Project Rushmore Phase 2 Loan Fund	Other Governmental Funds	Total Governmental Funds		
Revenues:							
Taxes							
General property taxes	\$ 3,431,465	\$	\$	\$ 85,176	\$ 3,516,641		
General sales taxes	5,336,864			353,790	5,690,654		
Penalties and interest	3,138	938		1,038	5,114		
Other				58,569	58,569		
Licenses and permits	278,176				278,176		
Intergovernmental revenue							
Federal grants	213,293				213,293		
State grants	34,402			402,892	437,294		
State shared revenues							
Bank franchise tax	146,197				146,197		
Motor vehicle commercial prorate	6,574				6,574		
Liquor tax reverson	75,941				75,941		
Motor vehicles licenses	63,380				63,380		
Local government highway and bridge	60,537				60,537		
County shared revenues	11,577				11,577		
Charges for goods and services							
General government	6,900				6,900		
Highways and streets	81,175				81,175		
Sanitation	1,405				1,405		
Culture and recreation	195,620				195,620		
Fines and forfeits							
Court fines and costs	3,719				3,719		
Miscellaneous revenue							
Investment earnings	68,921	200	109,254	5,428	183,803		
Rentals	1,950				1,950		
Special maintenance fee		836,905			836,905		
Special assessments	22,928			466,786	489,714		
Contributions	54,250			· 	54,250		
Other	59,763	219,835			279,598		
Total Revenue	\$ 10,158,175	\$ 1,057,878	\$ 109,254	\$ 1,373,679	\$ 12,698,986		

Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds For the Year Ended December 31, 2023 (Continued)

	General Fund	Street Maintenance Fund	Rushmore Phase 2 Loan Fund	Other Governmental Funds	Total Governmental Funds
Expenditures:					
Current:					
General government:					
Legislative	\$ 47,979	\$	\$	\$	\$ 47,979
Publications	28,563				28,563
Executive administration	259,227				259,227
Legal	52,739				52,739
Financial administration	413,678				413,678
Planning and zoning	382,764				382,764
Other				129,152	129,152
Public safety:					
Police	1,986,106				1,986,106
Fire	327,930				327,930
Building inspection	226,501				226,501
Other protection	246,006				246,006
Public works:					
Highways and streets	731,122	1,543,911	1,628,327	340,364	4,243,724
Sanitation	3,217				3,217
Transit	168,542				168,542
Health and welfare:					
Health	3,926				3,926
Culture and recreation:					
Recreation	310,107				310,107
Parks	603,653				603,653
Conservation and development:					
Economic development and					
assistance (industrial development)	231,386			10	231,396
Debt service	2,045,272			106,919	2,152,191
Capital outlay	784,609		2,854,184	272,265	3,911,058
Total Expenditures	8,853,327	1,543,911	4,482,511	848,710	15,728,459
Excess of Revenues Over (Under)		_			
Expenditures	1,304,848	(486,033)	(4,373,257)	E24 060	(3,029,473)
Experiorures	1,304,646	(400,055)	(4,373,237)	524,969	(3,029,473)
Other Financing Sources:					
Transfers in	766,910	117,828		272,265	1,157,003
Transfers out	(795,845)	(73,439)	(272,265)	(1,141,549)
Long-term debt issued			4,750,387		4,750,387
Sale of fixed assets	6,704				6,704
Total Other Financing Sources	(22,231	117,828	4,676,948		4,772,545
Net Change in Fund Balance	1,282,617	(368,205)	303,691	524,969	1,743,072
Fund Balances- Beginning of Year	8,752,193	371,640		1,472,040	10,595,873
Fund Balances - End of Year	\$ 10,034,810		\$ 303,691	\$ 1,997,009	\$ 12,338,945
				<u> </u>	

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities

For the Year Ended December 31, 2023

Net Change in Fund Balances - Total Government Funds	\$ 1,743,072
Amounts reported for governmental activities in the statement of activities are different because:	
This amount represents capital asset purchases which are reported as expenditures on the fund financial statements but increase assets on the government wide statements.	3,911,058
This amount represents the current year depreciation expense reported in the statement of activities which is not reported on the fund financial statements because it does not require the use of current financial resources.	(2,146,872)
Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.	(
This amount represents the change in the amounts accrued.	(107,971)
In the statement of activities, gains and losses on disposal of capital assets are reported, whereas, in the governmental funds, the proceeds from the disposal of capital assets are reflected, regardless of whether a gain or a loss is realized.	(42,188)
Payment of principal on long-term debt is an expenditure in the governmental funds but the payment reduces long-term liabilities in the statement of net assets.	1,521,533
The isuance of long-term debt is an other financing source in the fund statements but an increase in the long-term liabilities on the government wide statements.	(4,750,387)
Governmental funds report special assessments as revenue when "available", but the statement of activities includes the full amount of special assessments as revenue upon completion of the project at the point when an enforceable claim arises.	32,931
Changes in the pension related deferred outflows/inflows are direct components of pension liability (asset) and are not reflected in the governmental funds.	(23,509)
Governmental funds do not reflect the change in accrued leave, but the statement of activities reflects the change in accrued leave through expenditures.	 (162,440)
Change in Net Position of Governmental Activities	\$ (24,773)

Statement of Net Position – Proprietary Funds December 31, 2023

		Enterprise Funds	Non Major				
	Water	Sewer	Golf Course	Electric	-		
	Fund	Fund	Fund	Fund	Totals		
Assets:							
Current Assets:							
Cash and cash equivalents	\$ 16,791,951	\$ 2,345,157	\$ 2,300	\$ 44,417	\$ 19,183,825		
Investments-certificates of deposit	601,733	187,527		177	789,437		
Accounts receivable, net	316,492	407,614	6,307	37,054	767,467		
Supply inventory	17,220		41,217		58,437		
Prepaid expense			3,104		3,104		
Total Current Assets	17,727,396	2,940,298	52,928	81,648	20,802,270		
Noncurrent Assets:							
Restricted cash and cash equivalents	222,577	328,254			550,831		
Capital assets:							
Land	271,732	546,285	1,801,162		2,619,179		
Buildings	5,371,626	3,747,630	1,441,723		10,560,979		
Improvements other than buildings	14,800,504	22,475,715	1,255,495	124,267	38,655,981		
Machinery and equipment	1,934,645	819,121	1,112,373		3,866,139		
Intangible assets			148,297		148,297		
Accumulated depreciation	(7,545,132)	(6,311,785)	(2,064,359)	(11,466)	(15,932,742)		
Accumulated amortization			(110,171)		(110,171)		
Construction in Progress	20,577,971	525,514	1,874,220		22,977,705		
Total Capital Assets:	35,411,346	21,802,480	5,458,740	112,801	62,785,367		
Net pension asset	5,990		3,840		9,830		
Total Noncurrent Assets	35,639,913	22,130,734	5,462,580	112,801	63,346,028		
Total Assets	53,367,309	25,071,032	5,515,508	194,449	84,148,298		
Deferred Outflows of Resources:							
Pension related deferred outflows	92,985	50,198	69,476		212,659		
Linkiliai							
Liabilities:							
Current Liabilities:	1,279,507	471 242	36,062	1,303	1,788,115		
Accounts payable Accrued wages	1,279,307	471,243 8,317	10,644	1,303	30,454		
Accrued interest payable	398,358	38,422	1,901		438,681		
Accrued interest payable Accrued taxes payable	1,541	1,102	10,088		12,731		
Unearned revenue	874	1,102	162,066		162,940		
Current portion of long term debt	581,639	212,672	109,431		903,742		
Total Current Liabilities	2,273,412	731,756	330,192	1,303	3,336,663		
Total carrent Llabilities	2,273,112	731,730	330,132		3,330,003		
Noncurrent Liabilities:							
Accrued leave payable	75,506	39,214	54,956		169,676		
Other long-term debt	24,669,968	3,507,257	117,618		28,294,843		
Net pension liability		3,108			3,108		
Total Noncurrent Liabilities	24,745,474	3,549,579	172,574		28,467,627		
Total Liabilities	27,018,886	4,281,335	502,766	1,303	31,804,290		
Deferred Inflows of Resources:							
Pension related deferred inflows	66,019	27,584	48,416		142,019		
Net Position:							
Net investment in capital assets	10,159,739	18,082,551	5,231,691	112,801	33,586,782		
Restricted net position restricted for:							
Debt service	222,577	328,254			550,831		
SDRS pension purposes	32,956	19,506	24,900		77,362		
Unrestricted net position	15,960,117	2,382,000	(222,789)	80,345	18,199,673		
Total Net Position	\$ 26,375,389	\$ 20,812,311	\$ 5,033,802	\$ 193,146	\$ 52,414,648		

Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds For the Year Ended December 31, 2023

	Water Fund			Non-Major Electric Fund	Totals	
Operating Revenues:						
Charges for goods and services	\$ 2,269,688	\$ 3,274,528	\$ 1,597,556	\$ 298,555	\$ 7,440,327	
Surcharges for debt	1,348,350	193,474			1,541,824	
Other	108,558	14,966	1,383	2,946	127,853	
Total Operating Revenues	3,726,596	3,482,968	1,598,939	301,501	9,110,004	
Operating Expenses:						
Personal services	571,788	325,224	666,945		1,563,957	
Other current expense	654,587	1,820,985	503,936	261,103	3,240,611	
Materials	40,971	31,624	65,694		138,289	
Amortization			38,126		38,126	
Depreciation	487,307	555,392	158,284	4,806	1,205,789	
Total Operating Expenses	1,754,653	2,733,225	1,432,985	265,909	6,186,772	
Operating Income (Loss)	1,971,943	749,743	165,954	35,592	2,923,232	
Nonoperating Revenues:						
Operating grants	5,934,884				5,934,884	
Investment earnings	445,858	1,159		59	447,076	
Interest expense	(930,425)	(140,747)	(9,330)		(1,080,502)	
Gain/Loss on sale of capital assets	2,842		(2,564)		278	
Total Nonoperating Revenue	5,453,159	(139,588)	(11,894)	59	5,301,736	
Net Income (Loss) Before Contributions	7,425,102	610,155	154,060	35,651	8,224,968	
Capital contributions	876,990	951,709			1,828,699	
Transfers in			678,017		678,017	
Transfers out	(274,433)	(419,038)			(693,471)	
Net Change in Net Position	8,027,659	1,142,826	832,077	35,651	10,038,213	
Net Position - Beginning of Year	18,347,730	19,669,485	4,201,725	157,495	42,376,435	
Net Position - End of Year	\$ 26,375,389	\$ 20,812,311	\$ 5,033,802	\$ 193,146	\$ 52,414,648	

Statement of Cash Flows – Proprietary Funds For the Year Ended December 31, 2023

	Water Fund	Sewer Fund	Golf Course Fund	Non-Major Electric Fund	Totals	
Cash Flows from Operating Activities:						
Receipt from customers	\$ 3,958,421	\$ 3,803,300	\$ 1,622,534	\$ 306,205	\$ 9,690,460	
Payments to suppliers	185,560	(1,665,543)	(612,901)	(260,981)	(2,353,865)	
Payments to employees	(546,107)	(306,293)	(647,978)		(1,500,378)	
Net Cash Provided (Used) by Operating Activities:	3,597,874	1,831,464	361,655	45,224	5,836,217	
Cash Flows From Noncapital Financial Activities:						
Transfers (to) from other funds	(274,433)	(419,038)	678,017		(15,454)	
Net Cash Provided (Used) by Noncapital Financing Activities:	(274,433)	(419,038)	678,017		(15,454)	
Cash Flows from Capital and Related Financing Activities:						
Operating grants	5,934,884				5,934,884	
Purchase of capital assets	(11,542,130)	(422,654)	(897,791)	(24,773)	(12,887,348)	
Proceeds of long term debt	518,884				518,884	
Payments on long term debt	(496,230)	(186,913)	(135,051)		(818,194)	
Debt interest paid	(1,164,003)	(140,747)	(9,330)		(1,314,080)	
Change in restricted cash	(1,316)	(329,275)			(330,591)	
Gain/Loss on sale of capital assets	2,842		2,500		5,342	
Net Cash Provided (Used) by Capital and Related Financing Activities	: (6,747,069)	(1,079,589)	(1,039,672)	(24,773)	(8,891,103)	
Cash Flows from Investing Activities:						
Interest earnings	445,858	1,159		59_	447,076	
Net Cash Provided (Used) by Investing Activities	445,858	1,159		59	447,076	
Net Increase in Cash and Cash Equivalents	(2,977,770)	333,996		20,510	(2,623,264)	
Cash and Cash Equivalents - Beginning of Year	19,769,721	2,011,161	2,300	23,964	21,807,146	
Cash and Cash Equivalents - End of Year						

Statement of Cash Flows – Proprietary Funds For the Year Ended December 31, 2023 (Continued)

Reconciliation of Operating Income (Loss) to Net Cash Flows Provided by Operating Activities:					
Operating income (loss)	\$ 1,971,943	\$ 749,743	\$ 165,954	\$ 35,592	\$ 2,923,232
Adjustments to reconcile operating income (loss) to net cash provided					
by operating activities:					
Provided by operating activities:					
Depreciation expense	487,307	555,392	158,284	4,806	1,205,789
Amortization expense			38,126		38,126
(Increase) decrease in:					
Receivables	239,519	320,332	(1,536)	4,704	563,019
Prepaid expenses			150		150
Inventories	(7,694)		5,740		(1,954)
Increase (decrease) in:					
Accounts and other payables	881,118	187,066	(43,421)	122	1,024,885
Pension related deferred inflows and inflows	3,832	1,254	1,569		6,655
Accrued wages and leave payable	21,849	17,677	17,398		56,924
Unearned revenue		 	 19,391	 	19,391
Cash Flows Provided by Operating Activities	\$ 3,597,874	\$ 1,831,464	\$ 361,655	\$ 45,224	\$ 5,836,217
Noncash Capital Activities					
Capital Contribution	\$ 876,990	\$ 951,709	\$ 	\$ 	\$ 1,828,699

Notes to the Financial Statements December 31, 2023

1. Summary of Significant Accounting Policies:

a. Financial Reporting Entity:

The reporting entity of the City of Brandon consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility), those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

b. <u>Basis of Presentation</u>:

Government-Wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity, except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or it meets the following criteria:

 Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and

Notes to the Financial Statements December 31, 2023

1. Summary of Significant Accounting Policies: (Continued)

- 2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
- 3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the City's financial reporting entity are described below:

Governmental Funds:

<u>General Fund</u> – The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

<u>Special Revenue Funds</u> – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.

Street Maintenance Fund: This is a special revenue fund to account for special assessment taxes which may be used only to improve public streets. This is a major fund.

The following Special Revenue Funds are not considered major funds: Third Cent Sales Tax, 2006 TIF Special Revenue Fund, Surface Transportation Program Fund, Stormwater Fund and the Brandon Revolving Loan Fund. These funds are reported on the fund financial statements as "Other Governmental Funds" and are detailed in the combining statement section.

<u>Debt Service Funds</u> – Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

The following Debt Service Funds are not considered major funds: TIF Convention Center Debt Service Fund, TIF #4 Fund, and TIF #5 Fund. These funds are reported on the fund financial statements as "Other Governmental Funds" and are detailed in the combining statement section.

<u>Capital Projects Funds</u> – capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds for individuals, private organizations, or other governments).

Rushmore Phase 2 Loan Fund— to account for the capital project authorized for reconstruction of the Rushmore Area. This is a major Fund.

The following Capital Projects are not considered to be major funds: Core Area Reconstruction Project Phase 2 Fund, and Core Area Reconstruction Project Phase 2b Fund. These funds are reported on the fund financial statements as part of "Other Governmental Funds" and are detailed in the combining statement section.

Notes to the Financial Statements December 31, 2023

1. Summary of Significant Accounting Policies: (Continued)

Proprietary Funds:

<u>Enterprise Funds</u> – Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met. Governments should apply each of these criteria in the context of the activity's principal revenue sources:

- a. The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit—even if that government is not expected to make any payments—is not payable solely from fees and charges of the activity. (Some debt may be secured, in part, by a portion of its own proceeds but should be considered as payable "solely" from the revenues of the activity.)
- b. Laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
- c. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

<u>Water Fund</u> – financed primarily by user charges, this fund accounts for the construction and operation of the City waterworks system and related facilities (SDCL 9-47-1). This is a major fund.

<u>Sewer Fund</u> – financed primarily by user charges, this fund accounts for the construction and operation of the City sanitary sewer system and related facilities (SDCL 9-48-2). This is a major fund.

<u>Golf Course Fund</u> – financed by user charges, this fund accounts for the operations of the golf course services. This is a major fund.

<u>Electric Fund</u> – financed primarily by user charges, this fund accounts for the operations of electric services. This is a not major fund.

c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

Notes to the Financial Statements December 31, 2023

1. Summary of Significant Accounting Policies: (Continued)

Measurement Focus:

Government-Wide Financial Statements:

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, applied on the accrual basis of accounting.

Fund Financial Statements:

In the fund financial statements, the "current financial resources" measurement focus and the modified accrual basis of accounting are applied to governmental fund, while the "economic resources" measurement focus and the accrual basis of accounting are applied to the proprietary fund types.

Basis of Accounting:

Government-Wide Financial Statements:

In the government-wide Statement of Net Position and Statement of Activities, governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues and related assets are recorded when earned (usually when the right to receive cash vests); and expenses and related liabilities are recorded when an obligation is incurred (usually when the obligation to pay cash in the future vests).

Fund Financial Statements:

All governmental fund types are accounted for using the modified accrual basis of accounting. Their revenues, including property taxes, are recognized when they become measurable and available. "Available" means resources are collected or to be collected soon enough after the end of the fiscal year that they can be used to pay the bills of the current period. The accrual period for the City of Brandon is 30 days. The revenues which are accrued at December 31, 2023 are amounts due from other governments, and other receivables due within 30 days.

Under the modified accrual basis of accounting, receivables may be measured but not available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Unavailable revenues, where asset recognition criteria have been met but for which revenue recognition criteria have not been met, are reported as a deferred inflow of resources.

Notes to the Financial Statements December 31, 2023

1. Summary of Significant Accounting Policies: (Continued)

Expenditures are generally recognized when the related fund liability is incurred. Exceptions to this general rule include principal and interest on general long-term debt which are recognized when due.

All proprietary fund types are accounted for using the accrual basis of accounting. Their revenues are recognized when they are earned, and their expenses are recognized when they are incurred.

d. Interfund Eliminations and Reclassifications:

Government-wide Financial Statements:

In the process of aggregating data for the government-wide financial statements, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified, as follows:

1. In order to minimize the grossing-up effect on assets and liabilities within the governmental and business-type activities columns of the primary government, amounts reported as interfund receivables and payables have been eliminated in the governmental and business-type activities columns.

e. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with term to maturity at a date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

Investments classified in the financial statements consist primarily of certificates of deposit whose term to maturity at date of acquisition exceeds three months, and/or those types of investments authorized by South Dakota Codified Law (SDCL) 4-5-6.

f. Capital Assets:

Capital assets include land, buildings, improvements other than buildings, furnishings and equipment, construction in progress, intangible lease assets and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets.

The accounting treatment over capital assets depends on whether the assets are used in governmental fund operations or proprietary fund operations, and whether they are reported in government-wide or fund financial statements.

Notes to the Financial Statements December 31, 2023

1. Summary of Significant Accounting Policies: (Continued)

Government-Wide Financial Statements:

Capital assets are recorded at historical cost, or estimated cost, where actual cost could not be determined. Donated capital assets are valued at their acquisition value on the date donated. Reported cost values include ancillary charges necessary to place the asset into its intended location and condition for use. Subsequent to initial capitalization, improvements or betterments that are significant, and which extend to useful file of a capital asset are also capitalized.

Infrastructure assets used in general government operations, consisting of certain improvements other than buildings, including roads, bridges, sidewalks, drainage systems and lighting systems, acquired prior to January 1, 2004, were not required to be capitalized by the City. Infrastructure assets acquired since January 1, 2004 are recorded at cost and classified as "Improvements other than Buildings".

For governmental activities Capital Assets, construction-period interest is not capitalized, in accordance with USGAAP. Capital assets used in business-type activities/proprietary fund operations, construction-period interest is also not capitalized; this is in accordance with USGAAP.

Depreciation/Amortization of all exhaustible capital assets is recorded as an allocated expense in the government-wide Statement of Activities, except for that portion related to common use assets for which allocation would be unduly complex, and which reported as Unallocated Depreciation/Amortization, with net capital assets reflected in the Statement of Net Position. Accumulated depreciation/amortization is reported on the government-wide Statement of Net Position and on each proprietary fund's Statement of Net Position.

Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation/amortization methods, and estimated useful lives of capital assets reported in the government-wide statements and proprietary funds are as follows:

			Depreciation/	
	•	talization reshold	Amortization Method	Estimated Useful Life
*Land and land rights		All	N/A	N/A
Improvements other than buildings	\$	5,000	Straight-line	25-75 years
Buildings		25,000	Straight-line	25-75 years
Machinery and equipment		5,000	Straight-line	7-10 years
Furniture		5,000	Straight-line	7-10 years
Infrastructure		All	Straight-line	25-75 years

^{*}Land, an inexaustible capital asset, is not depreciated Fund Financial Statements:

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the appropriate governmental fund upon acquisition. Capital assets acquired for use in proprietary fund operations are accounted for on the accrual basis, the same as in the government-wide financial statements.

Notes to the Financial Statements December 31, 2023

1. Summary of Significant Accounting Policies: (Continued)

g. Long-Term Liabilities:

The accounting treatment of long-term liabilities depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term liabilities to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term liabilities consist primarily of state revolving loans, revenue bonds, notes payable, intangible lease liabilities, and compensated absences.

In the fund financial statements, debt proceeds are reported as revenues (other financing sources), while payments of principal and interest are reported as expenditures when they become due. The accounting for proprietary fund long-term debt is on the accrual basis, the same in the fund statements as in the government-wide financial statements.

h. Leases:

The City is a lessee for noncancellable leases of sixty golf carts. The City recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements.

At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the City determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate charged by the lessor as the discount rate. When the interest rate
 charged by the lessor is not provided, the City generally uses its estimated incremental borrowing
 rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the
 measurement of the lease liability are composed of fixed payments and purchase option price that
 the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

Notes to the Financial Statements December 31, 2023

1. Summary of Significant Accounting Policies: (Continued)

i. <u>Subscription-Based Information Technology Arrangements</u>:

The City has not entered into subscription-based information technology arrangements (SBITAs) with vendors to use vendor-provided information technology. The City recognizes a subscription liability and an intangible right-to-use subscription asset (subscription asset) in the government-wide financial statements if this should happen. This City recognizes subscription liabilities with an initial, individual value of \$50,000 or more.

At the commencement of a subscription, the City initially measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The subscription asset is initially measured as the initial amount of the subscription liability, adjusted for subscription payments made at or before the subscription commencement date, plus certain initial implementation costs. Subsequently, the subscription asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to subscription include how the City determines (1) the discount rate it uses to discount the expected subscription payments to present value, (2) subscription term, and (3) subscription payments.

- The City uses the interest rate charged by the vendor as the discount rate. When the interest rate
 charged by the vendor is not provided, the City generally uses its estimated incremental borrowing
 rate as the discount rate for subscriptions.
- The subscription term includes the noncancellable period of the subscription. Subscription payments included in the measurement of the subscription liability are composed of fixed payments and purchase option price that the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its subscription and will remeasure the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability.

Subscription assets are reported with other capital assets and subscription liabilities are reported with long-term debt on the statement of net position.

j. <u>Program Revenues</u>:

Program revenues derive directly from the program itself or from parties other than the City's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.

Notes to the Financial Statements December 31, 2023

1. Summary of Significant Accounting Policies: (Continued)

- 2. Program-specific operating grants and contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
- 3. Program-specific capital grants and contributions These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

k. Deferred Inflows and Deferred Outflows of Resources:

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent consumption of net position that applies to a future period or periods. These items will not be recognized as an outflow of resources until the applicable future period.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent acquisitions of net position that applies to a future period or periods. These items will not be recognized as an inflow of resources until the applicable future period.

I. <u>Proprietary Funds Revenue and Expense Classifications:</u>

In the proprietary fund's Statement of Revenues, Expenses and Changes in Fund Net Position, revenues and expenses are classified in a manner consistent with how they are classified in the Statement of Cash Flows. That is, transactions for which related cash flows are reported as capital and related financing activities, noncapital financing activities, or investing activities are not reported as components of operating revenues or expenses.

m. Cash and Cash Equivalents:

The City pools the cash resources of its funds for cash management purposes. The proprietary funds essentially have access to the entire amount of their cash resources on demand. Accordingly, each proprietary fund's equity in the cash management pool is considered to be cash and cash equivalents for the purpose of the Statement of Cash Flows.

Notes to the Financial Statements December 31, 2023

1. Summary of Significant Accounting Policies: (Continued)

n. Equity Classifications:

Government-Wide Financial Statements:

Equity is classified as net position and is displayed in three components:

- 1. Net investment in capital assets Consists of capital assets, including restricted capital assets, net of accumulated depreciation (if applicable) and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisitions, construction or improvement of those assets.
- 2. Restricted net position Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
- 3. Unrestricted net position All other net position that do not meet the definition of "restricted" or "net investment in capital assets."

Fund Financial Statements:

Governmental fund equity is classified as fund balance, and may distinguish between "Nonspendable," "Restricted," "Committed," "Assigned" and "Unassigned" components. Proprietary fund equity is classified the same as in the government-wide financial statements.

o. Application of Net Position:

It is the City's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

p. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the City classifies governmental fund balances as follows:

<u>Nonspendable</u> – Includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.

<u>Restricted</u> – Includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

<u>Committed</u> – Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority and does not lapse at year-end.

Notes to the Financial Statements December 31, 2023

1. Summary of Significant Accounting Policies: (Continued)

<u>Assigned</u> – Includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted nor committed. Fund balance may be assigned by the City Council.

<u>Unassigned</u> – Includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

The City uses restricted/committed amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Government would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City does not have a formal minimum fund balance policy.

q. Pensions:

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense (revenue), information about the fiduciary net position of the South Dakota Retirement System (SDRS) and additions to/deletions from SDRS's fiduciary net position have been determined on the same basis as they are reported by SDRS. City contributions and net pension liability (asset) are recognized on an accrual basis of accounting.

2. Implementation of New Accounting Standard:

In 2023, the City implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 96, Subscription-Based Information Technology Arrangements (SBITAs). This statement improves accounting and financial reporting for SBITAs; enhances the comparability of financial statements between governments; and also enhances the understandability, reliability, relevance, and consistency of information about SBITAs; There was no effect from the implementation of this standard on beginning net position.

Notes to the Financial Statements December 31, 2023

3. Deposits and Investments Fair Value Measurement, Credit Risk, Concentrations of Credit Risk and Interest Rate Risk:

The City follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits – The City's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1 and 9-22-6.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments – In General, SDCL 4-5-6 permits City funds to be invested in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2023, the investments reported in the financial statements consist of only certificates of deposit.

Credit Risk – State Law limits eligible investments for the City, as discussed above. The City has no investment policy that would further limit its investment choices.

Concentration of Credit Risk – The City places no limit on the amount that may be invested in any one issuer

Deposits are reported at cost, plus interest, if the account is of the add-on type.

Interest Rate Risk – The City does not have a formal investment policy that limits investment securities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The City's policy is to credit all income from deposits and investments to the fund making the investment.

Notes to the Financial Statements December 31, 2023

4. Restricted Cash and Investments:

Assets restricted to use for a specific purpose through segregation of balances in separate accounts are as follows:

Fund	 mount:	Purpose:
General Fund	\$ 442,050	Debt Services, by debt covenants
Water Fund	222,577	Debt Services, by debt covenants
Sewer Fund	328,254	Debt Services, by debt covenants
Total	\$ 992,881	

5. Receivables and Payables:

Receivables and payables are not aggregated in these financial statements. The City expects all receivables to be collected within one year, except for \$118,789 of receivables related to economic development loans to qualifying businesses reported in the Brandon Revolving Fund. This is a summary of Economic Development Loans receivable as of December 31, 2023.

Government Activities:

Years Ending

Dec. 31,		Dakota Sto	orage Lo	an		COVID Resp	onse Lo	ans	To	otal Revolvi	ng Loan	Fund
	Р	rincipal	Inte	erest	Pı	rincipal	Inte	erest	Р	rincipal	Inte	erest
2024	\$	6,095	\$		\$	50,833	\$		\$	56,928	\$	
2025		118,789								118,789		
Total	\$	124,884	\$		\$	50,833	\$		\$	175,717	\$	

6. Inventory:

Inventory in the General Fund consists of expendable supplies held for consumption. Supply inventories are recorded at cost.

Inventory acquired for resale in the proprietary funds is recorded as an asset when acquired. The consumption of inventories held for resale is charged to expense as it is consumed. Inventories held for resale are recorded at the lower of cost or market, on the first-in, first-out cost flow assumption.

Government-Wide Financial Statements:

In the government-wide financial statements, inventory is recorded as an asset at the time of purchase and charged to expense as it is consumed.

Notes to the Financial Statements December 31, 2023

6. Inventory: (Continued)

Fund Financial Statements:

In the fund financial statements, purchases of supply inventory items are recorded as an expenditure at the time individual inventory items are purchased. Reported inventories are equally offset by nonspendable fund balance which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

7. Property Taxes:

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property, and become due and payable as of January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The City is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the City.

8. Changes in Capital Assets:

A summary of changes in capital assets for the year ended December 31, 2023 is as follows:

	Balance 12/31/2022	Increases	Decreases	Balance 12/31/2023
Governmental Activities:				
Capital assets, not being depreciated/amortized				
Land	\$ 2,715,158	\$ 50,750	\$	\$ 2,765,908
Construction in progress	5,101,724	4,722,127	4,550,964	5,272,887
Total, not being depreciated/amortized	7,816,882	4,772,877	4,550,964	8,038,795
Capital assets, being depreciated/amortized				
Buildings	5,072,847			5,072,847
Improvements	41,985,197	3,110,821	12,074	45,083,944
Machinery & Equipment	3,729,995	578,324	196,699	4,111,620
Total, being depreciated/amortized	50,788,039	3,689,145	208,773	54,268,411
Less accumulated depreciation/amortization for:				
Buildings	1,893,974	122,280		2,016,254
Improvements	12,732,348	1,710,396	6,641	14,436,103
Machinery & Equipment	2,085,429	314,196	159,944	2,239,681
Total accumulated depreciation/amortization	16,711,751	2,146,872	166,585	18,692,038
Capital Assets Net	\$ 41,893,170	\$ 6,315,150	\$ 4,593,152	\$ 43,615,168

Notes to the Financial Statements December 31, 2023

8. Changes in Capital Assets: (Continued)

Depreciation/amortization expense was charged to functions as follows:

General government	\$ 24,918
Public safety	96,112
Public works	1,575,511
Culture and recreation	450,331
	\$ 2,146,872

A summary of changes in capital assets for the year ended December 31, 2023 is as follows: (Continued)

	Balance 12/31/2022	Increases	Decreases	Balance 12/31/2023
Business-Type Activities:				
**restated				
Capital assets, not being depreciated:				
Land	\$ 2,613,225	\$ 5,954	\$	\$ 2,619,179
CIP	10,511,321	12,466,384		22,977,705
Total, not being depreciated	13,124,546	12,472,338		25,596,884
Capital assts, being depreciated/amortized:				
Buildings	10,317,979	243,000		10,560,979
Improvements	36,876,859	1,801,155	22,033	38,655,981
Machinery & Equipment **	3,715,193	199,553	48,607	3,866,139
Intangible Lease Assets **	148,297			148,297
Total, being depreciated/amortized	51,058,328	2,243,708	70,640	53,231,396
Less accumulated depreciation/amortization for:				
Buildings	2,869,368	214,963		3,084,331
Improvements	9,431,411	796,578	16,967	10,211,022
Machinery & Equipment **	2,491,748	194,248	48,607	2,637,389
Intangible Lease Assets **	72,045	38,126		110,171
Total accumulated depreciation/amortization	14,864,572	1,243,915	65,574	16,042,913
Capital Assets Net	\$ 49,318,302	\$ 13,472,131	\$ 5,066	\$ 62,785,367

Depreciation/Amortization expense was charged to functions as follows:

Water	\$ 487,307
Electric	4,806
Sewer	555,392
Amortization	38,126
Golf Course	158,284
Total Depreciation/Amortization Expense -	
Business-Type Activities	\$ 1,243,915

Notes to the Financial Statements December 31, 2023

8. Changes in Capital Assets: (Continued)

Construction Work in Progress at December 31, 2023 is composed of the following:

	Project	Expended thru	
Project Name	Authorization	12/31/2023	Committed
Governmental Activities			
Big Sioux Drainage	\$ 1,000,000	\$ 113,562	\$ 886,438
Ironwood Street Expension	106,176	90,985	15,191
Core Area Reconstruction-Phase IIB	310,900	229,326	81,574
Rushmore Area Reconstruction-Phase II	5,000,000	4,839,014	160,986
Total Governmental Activities	6,417,076	5,272,887	1,144,189
Business-Type Activities			
Golf Course Retaining Wall	1,874,220	1,874,220	
Dual Force Main	172,478	165,828	6,650
Eastside Trunk Sewer	291,603	291,603	
Pool Lift Station	79,539	45,007	34,532
Exit 406 Sewer Utilities	36,700	23,075	13,625
Exit 406 Water Utilities	36,700	23,075	13,625
Water Treatment Plant Expansion	28,396,290	13,865,402	14,530,888
Water Tower - Redwood	7,585,000	6,689,495	895,505
Total Business-Type Activities	38,472,530	22,977,705	15,494,825
Total Work in Progress	\$ 44,889,606	\$ 28,250,592	\$ 16,639,014

Notes to the Financial Statements December 31, 2023

9. Long-Term Debt:

A summary of changes in long-term debt follows:

	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
Primary Government					
Government Activities:					
Bonds Payable:					
Revenue	\$ 20,736,471	\$ 4,445,000	\$ 1,152,295	\$ 24,029,176	\$ 1,338,572
Premiums on bonds Notes Payable:	1,172,695	305,387	77,822	1,400,260	98,181
Bank Notes	446,766		291,416	155,350	102,730
Total Debt		4 750 207			
Total Debt	22,355,932	4,750,387	1,521,533	25,584,786	1,539,483
Accrued Leave	261,101	423,541	261,101	423,541	105,885
Total Governmental Activities	22,617,033	5,173,928	1,782,634	26,008,327	1,645,368
Business-Type Activities:					
Bonds Payable:					
Revenue	20,575,782		451,426	20,124,356	475,182
Premium on Debt	1,253,014		41,767	1,211,247	41,767
State Revolving Funds	7,281,669	518,884	202,861	7,597,692	239,123
Notes Payable	13,174		13,174		
Intangible Lease	335,391		126,659	208,732	91,112
Total Debt	29,459,030	518,884	835,887	29,142,027	847,184
Pension Liability	3,180		72	3,108	
Accrued Leave	155,472	226,234	155,472	226,234	56,558
Total Business-Type Activities	29,617,682	745,118	991,431	29,371,369	903,742
Total Primary Government	\$ 52,234,715	\$ 5,919,046	\$ 2,774,065	\$ 55,379,696	\$ 2,549,110

Notes to the Financial Statements December 31, 2023

9. Long-Term Debt: (Continued)

Debt payable at December 31, 2023, is comprised of the following:

Governmental Activities:

Revenue Bonds:		
Sales Tax Revenue Bonds, Series 2019A Fire Department	During March, 2020, the city entered into an agreement to receive sales tax revenue bonds for \$780,477 with an interest rate of 3.0%. The final payment is due September, 2035. This debt is serviced by the General Fund.	\$ 619,176
Sales Tax Revenue Bonds, Series 2023	During March 2023, the city entered into an agreement to receive sales tax revenue bonds for \$4,445,000 with an interest rate of 5.0%. The final payment is due September, 2038. This debt is serviced by the General Fund.	4,445,000
Sales Tax Revenue Bonds, Series 2019B Holly/Main Project	During June, 2020, the city entered into an agreement to receive sales tax revenue bonds for \$6,500,000 with an interest rate of 3.0%. The final payment is due December, 2034. This debt is serviced by the General Fund.	5,060,000
Sales Tax Revenue Bonds, Series 2019C Brandon Park	During June, 2020, the city entered into an agreement to receive sales tax revenue bonds for \$2,000,000 with an interest rate of 3.0%. The final payment is due December, 2034. This debt is serviced by the General Fund.	1,560,000
Sales Tax Revenue Bonds, Series 2020 Core Phase	During February, 2021, the city entered into an agreement to receive sales tax revenue bonds for \$6,475,000 with an interest rate of 3.0%. The final payment is due August, 2040. This debt is serviced by the General Fund.	5,735,000
Sales Tax Revenue Bonds, Series 2021 Rushmore Phase I	During March, 2022, the city entered into an agreement to receive sales tax revenue bonds for \$4,150,000 with an interest rate of	

Fund.

3.0%. The final payment is due September, 2036. This debt is serviced by the General

3,725,000

Notes to the Financial Statements December 31, 2023

9. Long-Term Debt: (Continued)

Debt payable at December 31, 2023, is comprised of the following: (Continued)

Premium on Long Term Debt	The premium on long term debt issued is being amortized. This debt is serviced by the General Fund	1,400,260
Sales Tax Revenue Bonds, Series 2022 Core Area	During February, 2023, the city entered into an agreement to receive sales tax revenue bonds for \$3,000,000 with an interest rate of 5.0%. The final payment is due August, 2037. This debt is serviced by the General Fund.	2,885,000
Total Revenue Bond Debt		25,429,436
Notes Payable:		
First National Bank for Conference Center	During September, 2021, the city entered into a bank loan agreement with a rate of 3.62%. This note has a final payment due March, 2025. This debt is serviced by the TIF	
	Special Revenue and Debt Service Funds.	155,350
Total Notes Payable		155,350
Accrued Leave Payable	The liability for accrued leave represents leave benefits earned as of December 31, 2023. This debt is serviced by the General Fund.	423,541
Total Governmental Activities Debt		\$ 26,008,327
		<u> </u>
Business-type Activities:		
State Revolving Fund (SRF) Loans:		
Series 2020 State Revolving Fund	During fiscal year 2023, the city did another drawdown on this note for \$518,884. At the rate of 2.125%, the final payment is January, 2053. This debt will be repaid from the Water Fund.	\$ 5,595,190
Series 2018 State Revolving Fund	During fiscal year 2018, the city finalized an agreement to receive \$2,598,000 on an SRF loan. At the rate of 3%, the final payment is January, 2038. This debt will be repaid from the Sewer Fund.	2,002,502
Total State Revolving Fund Debt		7,597,692
-		

Notes to the Financial Statements December 31, 2023

9. Long-Term Debt: (Continued)

Debt payable at December 31, 2023, is comprised of the following: (Continued)

Rev	eni	ıe	Roi	nds:

Utility Revenue Bonds, Series 2020, Well #8	During December, 2020, the city entered into an agreement for Water Utility Revenue bonds in the amount of \$1,000,000. These bonds have a 2.0% fixed rate and the final payment is due December 1, 2029. This debt is serviced by the Water Fund.	615,000
Utility Revenue Bonds, Series 2020, Well #8	During January, 2018, the city entered into an agreement for Utility Revenue bonds in the amount of \$2,110,000. These bonds have a 4.56% fixed rate and the final payment is due February, 2038. This debt is serviced by the Sewer Fund.	1,704,356
Water Surcharge Revenue Bonds, Series 2022	During February, 2023, the city entered into an agreement for Water Surcharge Revenue bonds in the amount of \$18,080,000. These bonds have a varying rate of 4 to 5% rate and the final payment is due December, 2052. This debt is serviced by the Water Fund.	19,016,247
Total Revenue Bond Debt		21,335,603
Leases Payable:		
Huntington National Bank in Plymouth, MN	During January, 2021, the city entered into an agreement to lease GPS equipment for \$122,189 with an interest rate of 2.89%. This note has a final payment due January, 2026. This debt is serviced by the Golf Course Fund.	75,400
Wells Fargo Bank	During February, 2021, the city entered into an agreement to lease golf carts for \$325,153 with a varying interest rate of 1.43 to 1.72%. This note has a final payment due April, 2025. This debt is serviced by the Golf Course Fund.	133,332
Total Leases Payable	·	208,732
•		

Notes to the Financial Statements December 31, 2023

9. Long-Term Debt: (Continued)

Debt payable at December 31, 2023, is comprised of the following: (Continued)

Pension Liability	Pension Liability	3,108
Accrued Leave Payable	The liability for accrued leave represents leave benefits earned as of December 31, 2022. This debt is serviced by the proprietary fund making the payroll payment.	226,234
Total Business Activity Debt		29,371,369
Grand Total		\$ 55,379,696

The annual requirements to amortize all debt outstanding as of December 31, 2023, except for compensated absences are as follows:

Government Activities:

Years Ending

Dec. 31,	Revenu	e Bonds	Notes Payable		То	tal		
	Principal	Interest	P	rincipal	Interest	Principal		Interest
2024	\$ 1,436,753	\$ 957,622	\$	102,730	\$ 4,189	\$ 1,539,483	\$	961,811
2025	1,573,071	810,390		52,620	840	1,625,691		811,230
2026	1,634,427	758,631				1,634,427		758,631
2027	1,680,826	704,633				1,680,826		704,633
2028	1,742,265	648,844				1,742,265		648,844
2029-2033	9,484,497	2,367,745				9,484,497		2,367,745
2034-2038	6,977,869	780,951				6,977,869		780,951
2039-2043	899,728	37,950			 	899,728		37,950
Total	\$ 25,429,436	\$ 7,066,766	\$	155,350	\$ 5,029	\$ 25,584,786	\$	7,071,795

Notes to the Financial Statements December 31, 2023

9. Long-Term Debt: (Continued)

The annual requirements to amortize all debt outstanding as of December 31, 2023, except for compensated absences are as follows: (Continued)

Business-Type Activities:

Years Ending

Dec. 31,	Reven	ue Bonds	State Revo	lving Loans
	Principal	Interest	Principal	Interest
2024	\$ 516,949	\$ 983,208	\$ 239,123	\$ 164,050
2025	535,877	962,780	245,267	157,909
2026	554,987	941,420	251,572	151,602
2027	584,286	919,121	258,044	145,130
2028	603,784	895,524	264,688	138,488
2029-2033	2,968,987	4,101,748	1,429,430	586,442
2034-2038	3,425,991	3,459,829	1,493,211	392,758
2039-2043	3,408,835	2,762,862	894,381	255,416
2044-2048	4,343,835	1,868,900	994,360	155,433
2049-2053	4,392,072	597,024	1,527,616	45,198
Total	\$ 21,335,603	\$ 17,492,416	\$ 7,597,692	\$ 2,192,426

Years Ending

Dec. 31,	Leases Payable			le		То	tal
	Principal		rincipal Interest		P	rincipal	Interest
2024	\$	91,112	\$	5,039	\$	847,184	\$ 1,152,297
2025		91,762		4,389		872,906	1,125,078
2026		25,858		747		832,417	1,093,769
2027						842,330	1,064,251
2028						868,472	1,034,012
2029-2033						4,398,417	4,688,190
2034-2038						4,919,202	3,852,587
2039-2043						4,303,216	3,018,278
2044-2048						5,338,195	2,024,333
2049-2053						5,919,688	642,222
Total	\$	208,732	\$	10,175	\$ 2	9,142,027	\$ 19,695,017

Notes to the Financial Statements December 31, 2023

10. Leases:

The City leased GPS equipment through Huntington National Bank in Plymouth, MN. This equipment had an original cost of \$122,189 as of December 31, 2023 and accumulated amortization of \$46,789 as of December 31, 2023.

The City leased golf carts through Wells Fargo Equipment Finance. This equipment had an original cost of \$325,153 and accumulated amortization of \$191,821 as of December 31, 2023.

11. Wastewater Agreement:

In October 2015, the City of Brandon entered into a 20-year agreement with the City of Sioux Falls to obtain wastewater treatment services. An annual administrative fee of \$2,000 is paid by the City of Brandon to the City of Sioux Falls along with a 2022 rate of \$4.59 per 1,000 gallons of volume of wastewater discharged from the sewer system of Brandon in to the Sioux Falls Wastewater Treatment Facility. The annual administrative fee is for the role of implementation and enforcement of Industrial Pretreatment Program on industrial users in Brandon. The City of Brandon also pays the rates, surcharges and Regional SDC's as established by the Sioux Falls City Council, and adopted in the Code of Ordinances of Sioux Falls for its Regional Wastewater System. Payments are made from the city's Sewer Fund.

12. Restricted Net Position:

Restricted Net Position for the year ended December 31, 2023 was as follows:

	Governmental		Proprietary			_		
	Funds		Funds		Total		Total	
Debt service	\$	1,179,198	\$	550,831		\$	1,730,029	
Capital projects		1,763,262					1,763,262	
SDRS pension purposes		247,824		77,362	_		325,186	
Total	\$	3,190,284	\$	628,193		\$	3,818,477	

These balances are restricted due to federal grant and statutory requirements.

Notes to the Financial Statements December 31, 2023

13. Interfund Transfers:

Interfund transfers for the year ended December 31, 2023 were as follows:

Transfer from Surface Transportation Project Fund to Core Reconstruction Phase 2b Fund to help fund the project.	\$ 229,326
Transfer from Surface Transportation Project Fund to Core Reconstruction Phase 2 Fund to help fund the project.	\$ 42,939
Transfer from Rushmore Project Phase II Fund to General Fund help fund the project.	\$ 73,439
Transfer from General Fund to the Golf Course Fund to assist with cash shortages	\$ 678,017
Transfer from General Fund to Surface Transportation Fund for funding.	\$ 117,828
Transfer from Water Fund to General Fund for Engineering Fees.	\$ 46,026
Transfer from Sewer Fund to General Fund for Engineering Fees.	\$ 46,027
Transfer from Water Fund to General Fund for Bond Payments Transactions	\$ 228,407
Transfer from Sewer Fund to General Fund for Bond Payments Transactions.	\$ 373,011

14. Pension Plan:

Plan Information:

All employees, working for more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS). SDRS is a hybrid defined benefit plan designed with several defined contribution plan type provisions and is administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering, and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at http://sdrs.sd.gov/publications.aspx or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605)773-3731.

Notes to the Financial Statements December 31, 2023

14. Pension Plan: (Continued)

Benefits Provided:

SDRS has four classes of members: Class A general members, Class B public safety and judicial members, Class C Cement Plant Retirement Fund members, and Class D Department of Labor and Regulation members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirement benefits that do not meet the above criteria may be payable at a reduced level. Class A and B eligible spouses of Foundation members will receive a 60 percent joint survivor benefit when the member dies.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
 - o The increase in the 3rd guarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

Notes to the Financial Statements December 31, 2023

14. Pension Plan: (Continued)

Legislation enacted in 2021 reduced the minimum COLA from 0.5 percent to 0.0 percent.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

Contributions:

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statue to contribute the following percentages of their salary to the plan; Class A members, 6% of salary; Class B Judicial Members, 9% of salary; and Class B Public Safety Members, 8% of salary. State Statute also requires the employer to contribute an amount equal to the employee's contribution. The City's share of contributions to the SDRS for the fiscal years ended December 31, 2023, 2022, and 2021, equal to the required contributions each year as follows:

2023 \$	205,633
2022	174,345
2021	152,290

<u>Pension Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:</u>

At December 31, 2023, SDRS is 100.1% funded and accordingly has a net pension asset. The proportionate shares of the components of the net pension asset of South Dakota Retirement System, for the City as of this measurement period ending June 30, 2023, and reported by the City as of December 31, 2023 are as follows:

Proportionate share of pension liability	\$1	7,785,007
Less proportionate share of total pension restricted for		
pension benefits	1	7,796,987
Proportionate share of net pension liability (asset)	\$	(11,980)

At December 31, 2023, the City reported an asset of (\$11,980) for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2023 and the total pension asset used to calculate the net pension asset was based on a projection of the City's share of contributions to the plan relative to the contributions of all participating entities. At June 30, 2023, the City's proportion was 0.122273400%, which is an increase of 0.0086930% from its proportion measured as of June 30, 2022.

Notes to the Financial Statements December 31, 2023

14. Pension Plan: (Continued)

For the year ended December 31, 2023 the City recognized pension expense of \$30,164. At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	D	eferred		Deferred
	Ou	tflows of	Ir	nflows of
	Re	sources	R	esources
Difference between expected and actual experience	\$	339,562	\$	
Changes in assumption		409,559		598,683
Net Difference between projected and actual earnings				
on pension plan investments		79,755		
Changes in proportion and difference between City				
contributions and proportionate share of contributions		437		21,838
City contributions subsequent to the measurement date		104,414		
Total Revenues	\$	933,727	\$	620,521

\$104,414 reported as deferred outflow of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions recognized in pension expense (reduction of pension expense) as follows:

Year Ended	
December 31:	
2024	\$ 156,352
2025	(188,867)
2026	226,102
2027	15,257
	\$ 208,844

Actuarial Assumptions:

The total pension liability (asset) in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary Increases	Graded by years of service, from 7.66% at entry to 3.15% after 25
	years of service
Discount Rate	6.50% net of plan investment expense. This is composed of an
	average inflation rate of 2.50% and real returns of 4.00%
Future COLAs	1.91%

Notes to the Financial Statements December 31, 2023

14. Pension Plan: (Continued)

Mortality Rates:

All mortality rates based on Pub-2010 amount-weighted mortality tables, projected generationally with improvement scale MP-2020.

Active and Terminated Vested Members:

Teachers, Certified Regents, and Judicial: PubT-2010

Other Class A Members: PubG-2010 Public Safety Members: PubS-2010

Retired members:

Teachers, Certified Regents, and Judicial Retirees: PubT-2010, 108% of rates above age 65

Other Class A Retirees: PubG-2010, 93% of rates through age 74, increasing by 2% per year until 111%

of rates at age 83 and above

Public Safety Retirees: PubS-2010; 102% of rates at all ages

Beneficiaries:

PubG-2010 contingent survivor mortality table

Disabled Members:

Public Safety: PubS-2010 disabled member mortality table Others: PubG-2010 disabled member mortality table

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period of July 1, 2016, to June 30, 2022.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e. the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.) The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Notes to the Financial Statements December 31, 2023

14. Pension Plan: (Continued)

Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2023 (see discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Public Equity	56.3%	3.8%
Investment Grade Debt	22.8%	1.7%
High Yield Debt	7.0%	2.7%
Real estate	12.0%	3.5%
Cash	1.9%	0.8%
Total	100%	

Discount Rate:

The discount rate used to measure the total pension liability (asset) was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

Sensitivity of Liability to Changes in the Discount Rate:

The following presents the City's proportionate share of net pension asset calculated using the discount rate of 6.50 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1 - percentage point lower (5.50%) or 1 - percentage point higher 7.50%) than the current rate:

	Current Discount					
	1% Decrease	Rate		1% Increase		
City's proportionate share of the net pension						
liability (asset)	\$ 2,455,354	\$	(11,980)	\$ (2,029,787)		

Pension Plan Fiduciary Net Position:

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

Notes to the Financial Statements December 31, 2023

15. Risk Management:

The City is exposed to various risks of loss related to tort; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2023, the City managed its risks as follows:

Employee Health Insurance:

The City purchases employee health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Liability Insurance:

The City joined the South Dakota Public Assurance Alliance, a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control and risk reduction information and to obtain lower costs for that coverage. The City's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the City. The City pays a Members' Annual Operating Contribution, to provide liability coverage detailed below, under an occurrence-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member , based on their exposure or type of coverage. The City pays an annual premium to the pool to provide coverage for torts, thefts, errors and omissions, automobile and general liability.

Effective October 5, 2022, the SDPAA adopted a new policy on member departures. Departing members will no longer be eligible for any partial refund of the calculated portion of their contributions which was previously allowed. The prior policy provided the departing member with such a partial refund because the departing member took sole responsibility for all claims and claims expenses whether reported or unreported at the time of their departure from the SDPAA. With such partial refund being no longer available, the SDPAA will now assume responsibility for all reported claims of a departing member pursuant to the revised IGC.

The City has reflected the effects of the SDPAA policy in the financial statements as a Change in Accounting Estimate in the Statement of Activities and in the Fund Operating Statements and also eliminated the reporting of the Deposit on the Statement of Net Position and Fund Balance Sheet.

The City carries a \$1,000 deductible for the automobile collision coverage, \$250 deductible for official's liability and \$5,000 for Law Enforcement liabilities.

The City does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have never exceeded the liabilities coverage.

Notes to the Financial Statements December 31, 2023

15. Risk Management: (Continued)

Worker's Compensation:

The City joined the South Dakota City League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The City's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The City pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The City does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have never exceeded the liability coverage.

Unemployment Benefits:

The city provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

During the year ended December 31, 2023, no claims were filed for unemployment benefits. At December 31, 2023, no claims were outstanding. It is not anticipated that any additional claims for unemployment benefits will be filed in the next year.

Required Supplementary Information

Budgetary Comparison Schedules-Budgetary Basis – General Fund For the Year Ended December 31, 2023

	Budgeted	l Amounts	Actual	Variance with Final Budget Positive		
	Original	Final	Amounts	(Negative)		
Revenues						
Revenue from Local Sources:						
Taxes:						
General property tax	\$ 3,454,172	\$ 3,454,172	\$ 3,431,465	\$ (22,707)		
General sales and use tax	4,000,000	4,150,000	5,336,864	1,186,864		
Penalties and interest on taxes	3,400	3,400	3,138	(262)		
Licenses and permits	289,334	289,334	278,176	(11,158)		
Intergovernmental:						
Federal grants	207,430	207,430	213,293	5,863		
State grants	33,311	33,311	34,402	1,091		
State shared revenues						
Bank franchise tax	124,000	124,000	146,197	22,197		
Motor vehicle commercial						
prorate	5,600	5,600	6,574	974		
Liquor tax reversion	60,000	60,000	75,941	15,941		
Motor vehicle licenses (5%)	56,000	56,000	63,380	7,380		
Local government highway						
and bridge fund	55,000	55,000	60,537	5,537		
County Shared Revenue:						
County road tax (25%)	10,000	10,000	11,577	1,577		
Charges for Goods and Services:						
General government	3,000	3,000	6,900	3,900		
Public safety	75,200	75,200	81,175	5,975		
Sanitation	2,000	2,000	1,405	(595)		
Culture and recreation	188,065	188,065	195,620	7,555		
Fines and Forfeits:						
Court fines and costs	3,200	3,200	3,719	519		
Miscellaneous Revenue:						
Investment earnings	3,000	3,000	68,921	65,921		
Rentals			1,950	1,950		
Special assessments			22,928	22,928		
Contributions and donations			54,250	54,250		
Other	15,000	15,000	59,763	44,763		
Total Revenues	\$ 8,587,712	\$ 8,737,712	\$ 10,158,175	\$ 1,420,463		

Budgetary Comparison Schedules-Budgetary Basis – General Fund For the Year Ended December 31, 2023 (Continued)

				Variance with Final Budget	
		ed Amounts Final	Actual	Positive	
Expenditures	Original	Final	Amounts	(Negative)	
General Government:					
Mayor & council	\$ 52,639	\$ 52,639	\$ 47,979	\$ 4,660	
Publications	30,000		28,563	1,437	
Elections	3,500	· ·		3,500	
Executive Admin	277,110	· ·	259,227	17,883	
Financial administration	436,427		413,678	22,749	
Legal	68,000	·	52,739	15,261	
General Government Building	535,600	·	396,164	139,436	
Public Safety:					
Police	2,149,972	2,149,972	2,069,270	80,702	
Fire	332,737	332,737	327,930	4,807	
Building inspection	233,346	233,346	226,501	6,845	
Other protection	267,500	267,500	262,991	4,509	
Public Works:					
Highways and streets	2,088,165		782,471	1,305,694	
Sanitation	3,500		3,217	283	
Transit	202,178	3 202,178	168,542	33,636	
Health and Welfare:					
Health	10,300	10,300	3,926	6,374	
Culture and Recreation:					
Recreation	365,162	·	310,107	55,055	
Parks	1,160,370		1,223,364	62,006	
Libraries	5,000	5,000		5,000	
Conservation and Development:					
Economic Development and Assistance	170,694		231,386	89,308	
Debt Service	2,042,950		2,045,272	78	
Contingency	75,000		0.052.227	72,600	
Total Expenditures	10,510,150	10,785,150	8,853,327	1,931,823	
Excess of Revenues Over	/4 000 400	(2.047.420)	4 204 040	2 252 206	
Expenditures	(1,922,438	(2,047,438)	1,304,848	3,352,286	
Other Financing Sources:					
Transfers in	718,014		766,910	48,896	
Transfers (out)	(1,569,940) (1,814,940)	(795,845)	1,019,095	
Sale of Municipal Property		<u> </u>	6,704	6,704	
Total Other Financing Sources	(851,926	(1,096,926)	(22,231)	1,074,695	
Net Changes in Fund Balance	(2,774,364	(3,144,364)	1,282,617	4,426,981	
Fund Balance, Beginning of Year	8,993,088	8,993,088	8,752,193	(240,895)	
Fund Balance, End of Year	\$ 6,218,724	\$ 5,848,724	\$ 10,034,810	\$ 4,186,086	

Budgetary Comparison Schedules-Budgetary Basis – Street Maintenance Fund For the Year Ended December 31, 2023

	Budgete	d Amounts	Actual	Variance with Final Budget Positive	
	Original	Final	Amounts	(Negative)	
Revenues					
Revenue from Local Sources:					
Taxes:					
Penalties and interest on taxes	\$	\$	\$ 938	\$ 938	
Miscellaneous Revenue:					
Investment earnings	1,000	1,000	200	(800)	
Special maintenance fee	840,000	840,000	836,905	(3,095)	
Other	280,000	280,000	219,835	(60,165)	
Total Revenues	\$ 1,121,000	\$ 1,121,000	\$ 1,057,878	\$ (63,122)	
Expenditures					
Public Works:					
Highways and streets	\$ 1,404,400	\$ 1,674,400	\$ 1,543,911	\$ 130,489	
Total Expenditures	1,404,400	1,674,400	1,543,911	130,489	
Excess of Revenues Over					
Expenditures	(283,400)	(553,400)	(486,033)	67,367	
Other Financing Sources:					
Transfers in		245,000	117,828	(127,172)	
Total Other Financing Sources		245,000	117,828	(127,172)	
Net Changes in Fund Balance	(283,400)	(308,400)	(368,205)	(59,805)	
Fund Balance, Beginning of Year	371,640	371,640	371,640		
Fund Balance, End of Year	\$ 88,240	\$ 63,240	\$ 3,435	\$ (59,805)	

Notes to the Required Supplementary Information
Schedules of Budgetary Comparisons for the General Fund
and for each major Special Revenue Fund with a legally required budget
For the Year Ended December 31, 2023

Note 1. Budgets and Budgetary Accounting:

The City follows these procedures in establishing the budgetary data reflected in the schedules:

- 1. At the first regular board meeting in September of each year or within ten days thereafter, the Governing Board/City Commission introduces the annual appropriation ordinance for the ensuing fiscal year.
- 2. After adoption by the Governing Board/City Commission, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 4.
- 3. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total City budget and may be transferred by resolution of the Governing Board/City Commission to any other budget category that is deemed insufficient during the year.
- 4. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
- 5. Unexpended appropriations lapse at year end unless encumbered by resolution of the Governing Board/City Commission.
- 6. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.
- 7. Budgets for the General Fund and special revenue funds are adopted on a basis consistent with accounting principles generally accepted in the United States (USGAAP).

Note 2. GAAP/Budgetary Accounting Basis Differences:

The financial statements prepared in conformity with USGAAP applied within the context of the modified accrual basis of accounting present capital outlay expenditure information in a separate category of expenditures. Under the budgetary basis of accounting, capital outlay expenditures are reported within the function to which they relate. For example, the purchase of a new fire truck would be reported as a capital outlay expenditure on the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances, however in the Budgetary RSI Schedule, the purchase of a fire truck would be reported as an expenditure of the Public Safety/Fire Department function of government, along with all other current Fire Department related expenditures.

City of Brandon
Schedule of the City's Proportionate Share of the Net Pension Liability (Asset)
Years Ended December 31,

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
City's proportion of the net pension liability (asset)	0.1227340%	0.1140410%	0.1086590%	0.1104884%	0.1132433%	0.1105286%	0.1074691%	0.1139722%	0.1092210%	0.1111519%
City's proportionate share of net pension liability (asset)	\$ (11,980)	\$ (10,778)	\$ (832,142)	\$ (4,798)	\$ (12,001)	\$ (2,578)	\$ (9,753)	\$ 384,987	\$ (463,237)	\$ (800,804)
City's covered-employee payroll	2,837,389	2,418,600	2,203,238	2,170,841	2,172,704	2,145,528	1,980,543	1,923,651	1,800,249	1,828,032
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	-0.42%	-0.45%	-37.77%	-0.22%	-0.55%	-0.12%	-0.49%	20.01%	-25.73%	-43.81%
Plan fiduciary net position as a percentage of the total pension benefit	100.10%	100.10%	105.52%	100.04%	100.09%	100.02%	100.10%	96.89%	104.10%	107.30%

^{*}The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30.

Schedule of the City's Contributions (SDRS) As of December 31,

	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 205,633	\$ 174,345	\$ 152,290	\$ 146,814	\$ 145,185	\$ 143,439	\$ 132,752	\$ 128,889	\$ 121,042
Contributions in relation to the contractually required contribution	205,633	174,345	152,290	146,814_	145,185	143,439	132,752	128,889	121,042
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$	\$	\$	\$
City's covered-employee payroll	\$3,069,320	\$ 2,596,208	\$ 2,258,151	\$ 2,187,970	\$ 2,172,704	\$ 2,145,528	\$ 1,980,543	\$ 1,923,651	\$ 1,800,249
Contributions as a percentage of covered-employee payroll	6.70%	6.72%	6.74%	6.71%	6.68%	6.69%	6.70%	6.70%	6.72%

^{**}GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

Notes to Required Supplementary Information
Schedule of the Proportionate Share of the Net Pension Liability (Asset) and Schedule of Pension Contributions
As of December 31,

Changes from Prior Valuation:

The June 30, 2023 Actuarial Valuation reflects no changes to the plan provisions or actuarial methods and one change to the actuarial assumptions from the June 30, 2022 Actuarial Valuation.

The details of the changes since the last valuation are as follows:

Benefit Provision Changes:

During the 2023 Legislative Session no significant SDRS benefit changes were made and emergency medical services personnel prospectively became Class B Public Safety Members.

Actuarial Method Changes:

No changes in actuarial methods were made since the prior valuation.

Actuarial Assumption Changes:

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%.

As of June 30, 2022, the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (2.25%) was less than 100% and the July 2023 SDRS COLA was limited to a restricted maximum of 2.10%. For the June 30, 2022 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA assumption of 2.10%.

As of June 30, 2023, the FVFR assuming future COLAs equal to the baseline COLA assumption of 2.25% is again less than 100% and the July 2024 SDRS COLA is limited to a restricted maximum of 1.91%. The July 2024 SDRS COLA will equal inflation, between 0% and 1.91%. For this June 30, 2023 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 1.91%.

Actuarial assumptions are reviewed for reasonability annually and reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2027 Actuarial Valuation and any recommended changes approved by the Board of Trustees are anticipated to be first implemented in the June 30, 2027 Actuarial Valuation.

Supplementary Information

Combining Balance Sheet Nonmajor Governmental Funds December 31, 2023

	Special Revenue Nonmajor Governmental Funds		Debt Service Nonmajor Governmental Funds		Capital Projects Nonmajor Governmental Funds			Total Ionmajor vernmental Funds	
Assets:									
Cash and cash equivalents Investments-certificates of deposit Taxes receivable:	\$	1,514,864 174,821	\$	127,761 204	\$	12,294 	\$	1,654,919 175,025	
Accounts receivable Special assessments receivable		3,200						3,200	
Delinquent		4,805						4,805	
Due from county governments		2,904						2,904	
Notes Receivable	175,717							175,717	
Total Assets	\$	1,876,311	\$	127,965	\$	12,294	\$	2,016,570	
Liabilities and Fund Balances:									
Accounts payable	\$	2,462	\$		\$	12,294	\$	14,756	
Total Liabilities		2,462				12,294		14,756	
Deferred Inflows of Resources:									
Special Assessments		4,805						4,805	
Total Deferred Inflows of Resources		4,805						4,805	
Fund Balances:									
Nonspendable		175,717						175,717	
Restricted		1,187,157		127,965				1,315,122	
Committed		506,170						506,170	
Total Fund Balances		1,869,044		127,965				1,997,009	
Total Liabilities, Deferred Inflows									
of Resources and Fund Balances	\$	1,876,311	\$	127,965	\$	12,294	\$	2,016,570	

Combining Statement of Revenues, Expenditures And Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2023

	Special Revenue Nonmajor Governmental Funds	Debt Service Nonmajor Governmental Funds	Capital Projects Nonmajor Governmental Funds	Total Nonmajor Governmental Funds
Revenues:				
Taxes				
General property taxes	\$	\$ 85,176	\$	\$ 85,176
General sales taxes	353,790			353,790
Penalties and interest	919	119		1,038
Other	58,569			58,569
Intergovernmental revenue				
State grants	402,892			402,892
Miscellaneous revenue				
Investment earnings	5,284	144		5,428
Special assessments	466,786			466,786
Total Revenue	1,288,240	85,439		1,373,679
Expenditures:				
Current:				
General government:				
Other	129,152			129,152
Public works:	123,132			123,132
Highways and streets	340,364			340,364
Conservation and development:	3-10,30-1			3-10,30-1
Economic development and assistance				
(industrial development)	10			10
Debt service	47,577	59,342		106,919
Capital outlay	47,377	33,342	272,265	272,265
,				
Total Expenditures	517,103	59,342	272,265	848,710
Excess of Revenues Over (Under)				
Expenditures	771,137	26,097	(272,265)	524,969
Other Financing Sources:				
Transfers in			272,265	272,265
Transfers out	(272,265)			(272,265)
Total Other Financing Sources	(272,265)		272,265	
-				
Net Change in Fund Balance	498,872	26,097		524,969
Fund Balances- Beginning of Year	1,370,172	101,868		1,472,040
Fund Balances - End of Year	\$ 1,869,044	\$ 127,965	\$	\$ 1,997,009

Combining Balance Sheet Special Revenue Nonmajor Governmental Funds December 31, 2023

					Spec	ial Revenue						
					:	Surface						Total
	Tł	nird Cent	Transportation			Re	Revolving		Nonmajor Special Revenue			
	Sales Tax		Tax 2006 TIF		Program		Loan				Stormwater	
		Fund		Fund	<u>Fund</u>		Fund		Fund		Funds	
Assets:												
Cash and cash equivalents	\$	436,461	\$	38,152	\$	130,637	\$	401,642	\$	507,972	\$	1,514,864
Investment-certificates of deposit		7,487		50		485		166,139		660		174,821
Accounts receivable				3,200								3,200
Special assessments receivable												
Delinquent										4,805		4,805
Due from county governments		2,904										2,904
Notes receivable								175,717				175,717
Total Assets	\$	446,852	\$	41,402	\$	131,122	\$	743,498	\$	513,437	\$	1,876,311
Liabilities and Fund Balances: Accounts payable	\$		Ś		Ś		Ś		Ś	2,462	Ś	2,462
Total Liabilities	<u>, , , , , , , , , , , , , , , , , , , </u>		<u>, , </u>		<u>,</u>		٠,		<u>,</u>	2,462	<u>, , </u>	2,462
Total Liabilities	-				-					2,402		2,402
Deferred Inflows of Resources:												
Special Assessments										4,805		4,805
Total Deferred Inflows of Resources										4,805		4,805
Fund Balances:												
Nonspendable								175,717				175,717
Restricted		446,852		41,402		131,122		567,781				1,187,157
Committed										506,170		506,170
Total Fund Balances		446,852		41,402		131,122		743,498		506,170		1,869,044
Total Liabilities, Deferred Inflows												
of Resources and Fund Balances	\$	446,852	\$	41,402	\$	131,122	\$	743,498	\$	513,437	\$	1,876,311

Combining Statement of Revenues, Expenditures and Changes In Fund Balances – Special Revenue Nonmajor Governmental Funds For the Year Ended December 31, 2023

				Spec	ial Revenue						
	nird Cent ales Tax Fund	2006 TIF Fund		Surface Transportation Program Fund		Revolving Loan Fund		Stormwater Fund		Total Nonmajor Special Revenue Funds	
Revenues:											
Taxes											
General sales taxes	\$ 353,790	\$		\$		\$		\$		\$	353,790
Penalties and interest									919		919
Other			58,569								58,569
State grants					402,892						402,892
Miscellaneous revenue											
Investment earnings	498		47		495		3,285		959		5,284
Special assessments									466,786		466,786
Total Revenue	354,288		58,616		403,387		3,285		468,664		1,288,240
Expenditures:											
Current:											
General government:											
Other	\$ 129,152	\$		\$		\$		\$		\$	129,152
Public works:											
Highways and streets									340,364		340,364
Conservation and development:											
Economic development and assistance											
(industrial development)							10				10
Debt service			47,577								47,577
Total Expenditures	 129,152		47,577				10		340,364		517,103
Excess of Revenues Over (Under)											
Expenditures	 225,136		11,039		403,387		3,275		128,300		771,137
Other Financing Sources:	 										
Transfers out					(272,265)						(272,265)
Total Other Financing Sources					(272,265)						(272,265)
Net Change in Fund Balance	225,136		11,039		131,122		3,275		128,300		498,872
Fund Balances- Beginning of Year	221,716		30,363				740,223		377,870		1,370,172
Fund Balances - End of Year	\$ 446,852	\$	41,402	\$	131,122	\$	743,498	\$	506,170	\$	1,869,044

Combining Balance Sheet Debt Service Nonmajor Governmental Funds December 31, 2023

	Debt Service							Total
	TIF (Convention					N	onmajor
		Center	٦	ΓIF #4	•	TIF #5	De	bt Service
		Fund		Fund		Fund		Funds
Assets:								
Cash and cash equivalents	\$	113,123	\$	7,806	\$	6,832	\$	127,761
Investment-certificates of deposit		204						204
Total Assets	\$	113,327	\$	7,806	\$	6,832	\$	127,965
Fund Balances:								
Restricted	\$	113,327	\$	7,806	\$	6,832	\$	127,965
Total Fund Balances		113,327		7,806		6,832		127,965
Total Liabilities, Deferred Inflows								
of Resources and Fund Balances	\$	113,327	\$	7,806	\$	6,832	\$	127,965

Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Debt Service Nonmajor Governmental Funds For the Year Ended December 31, 2023

		Total						
	TIF C	onvention				No	onmajor	
	Center			TIF #4		ΓIF #5	Debt	Service
		Fund		Fund		Fund		Funds
Revenues:								
Taxes:								
General property taxes	\$	70,603	\$	7,741	\$	6,832	\$	85,176
Penalties and interest		54		65				119
Miscellaneous revenue:								
Investment earnings		144						144
Total Revenue		70,801	7,806		6,832			85,439
Expenditures:								
Current:								
Debt service		59,342						59,342
Total Expenditures		59,342						59,342
Net Change in Fund Balance		11,459		7,806		6,832		26,097
Fund Balances- Beginning of Year		101,868						101,868
Fund Balances - End of Year	\$	113,327	\$	7,806	\$	6,832	\$	127,965

Combining Balance Sheet Capital Projects Nonmajor Governmental Funds For the Year Ended December 31, 2023

		Capital Projects					
		Core	(Core		Total	
	Recor	struction	Reco	nstruction	No	onmajor	
	Projec	t Phase 2b	Proje	ct Phase 2	Capit	al Projects	
	Fund			Fund		Funds	
Assets:							
Cash and cash equivalents	\$	8,559	\$	3,735	\$	12,294	
Total Assets	\$	8,559	\$	3,735	\$	12,294	
Liabilities and Fund Balances:							
Accounts payable	\$	8,559	\$	3,735	\$	12,294	
Total Liabilities		8,559		3,735		12,294	
Total Liabilities, Deferred Inflows							
of Resources and Fund Balances	\$	8,559	\$	3,735	\$	12,294	

Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Capital Projects Nonmajor Governmental Funds For the Year Ended December 31, 2023

		Capital					
		Core		Core	Total Nonmajor		
	Rec	onstruction	Reco	nstruction			
	Proje	ect Phase 2b	Proje	ect Phase 2	Capital Projects		
		Fund		Fund	Funds		
Expenditures:							
Capital outlay	\$	229,326	\$	42,939	\$	272,265	
Total Expenditures		229,326		42,939		272,265	
Excess of Revenues Over (Under)							
Expenditures		(229,326)		(42,939)		(272,265)	
Other Financing Sources:							
Transfers in		229,326		42,939		272,265	
Total Other Financing Sources		229,326		42,939		272,265	
Net Change in Fund Balance							
Fund Balances- Beginning of Year							
Fund Balances - End of Year	\$		\$		\$		

Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2023

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title Highway Planning and Construction Cluster	Federal Assistance Listing Number	Pass-Through Entity Identifying Number		Federal Expenditures
Pass through the S.D Department of Transportation				
Highway Planning and Construction Federal Transit - for Rural Areas	20.205 20.509	PA32TLEZLKH7 SD-2023-009	\$133,588 76,433	
Fsection 5310 CRRSAA - Transit	20.513	SD-2023-003	2,288	
Total U.S. Department of Transportation	20.020	02 2020 000		212,309
U.S. Department of Treasury:				
US Department of Treasury - Direct Programs:				
Coronavirus State and Local Fiscal Recovery Funds (Note 3)	21.027	NA		5,934,884
Total U.S. Department of Treasury				5,934,884
U.S. Environmental Protection Agency				
Pass through SD Department of Environment and Natural Resources				
Capitalization Grants for Drinking Water State Revolving Funds (Note 3)	66.468	NA		518,884
Total U.S. Environmental Protection Agency				518,884
U.S. Department of Health and Human Service:				
Pass through SD Department of Human Services				
Special Programs for the Aging	93.044	SD-2023-009		1,131
Total U.S. Department of Health and Human Services				1,131
Grand Total				\$ 6,667,208

Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2023 (Continued)

Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the City under programs of the federal government for the year ended December 31, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

Note 2: Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The City has elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 3: Major Federal Financial Assistance Program

This represents a Major Federal Financial Assistance Program.